

TO: MEMBERS OF THE BUNCOMBE COUNTY BOARD OF EDUCATION

FROM: DR. ROB JACKSON, BCS SUPERINTENDENT

DATE: THURSDAY, FEBRUARY 5, 2026

SUBJECT: RECOMMENDATION - APPROVAL OF THE "LOCAL CURRENT EXPENSE"
LOCAL FUNDING FORMULA

RECOMMENDATION: Administration is recommending that the Board approve the "local current expense" local funding formula.

The purpose of this agreement sets forth the manner in which the County of Buncombe will provide funding to the school systems for the operations and management of Asheville City Schools and Buncombe County Schools for the term of the agreement, commonly referred to as the "local current expense". The county will appropriate 37.76% of the actual collections of unrestricted property taxes and unrestricted sales tax during the period of March 1 to February 28 (or 29th for leap years) for the current fiscal year as the baseline for the upcoming fiscal year.

There would be adjustments made by one-half percent (.50%) if the joint verification and certification of enrollment for all students within the two school districts and those attending charter schools that reside in Buncombe County increases or decreases by two percent (2%) or more, then the upcoming year's bases funding percentage will increase or decrease, respectively, by one-half percent (38.26% or 37.26%).

The amount of the local current expense will be provided by March 15th of each year for the upcoming fiscal year to the school system's Superintendent and Finance Officer.

Attachment: Local Current Expense Fund Agreement

CC: Tina Thorpe, Chief Financial Officer

Dr. Jennifer Reed, Associate Superintendent Curriculum & Instruction

Tina Jones, Assistant Finance Officer/Capital Outlay Budget Facilitator

AGREEMENT FOR SCHOOL FUNDING MODEL

THIS AGREEMENT (the “Agreement”) is by and between Buncombe County Board of Education, the Asheville City Board of Education (hereinafter collectively referred to as the “School Systems” or the “School Boards”) and Buncombe County, a North Carolina body corporate and politic (the “County”).

WHEREAS, the County provides funding for the School Systems each year upon approval of the County’s budget, which includes appropriations for operating and capital expenses; and

WHEREAS, in order to establish uniformity and consistency in the funding of the Schools, the School Systems and the County have agreed to establish a budget process that is consistent, transparent, and predictable.

NOW THEREFORE, in consideration of the promises and covenants of the parties contained herein, and other good and valuable consideration, the receipt of which is hereby acknowledged, the Parties agree as follows:

1. PURPOSE. This Agreement sets forth the manner in which the County will provide funding to the School Systems for the operation and management of Asheville City Schools and Buncombe County Schools for the term of the Agreement, commonly referred to as the “local current expense”.

2. TERM. This Agreement shall be for a term of three fiscal years (i.e. FY 2027, 2028, and 2029) subject to the following:

- a. By December 31st of each year, each Board will determine the effectiveness of the Agreement and communicate in writing the Board’s determination to the other parties.
- b. All Parties understand that funding public schools is a legislative function and that future boards cannot be bound by a current board. In addition, it is the desire of all Parties to continue this Agreement so long as all Parties agree that it is effective, in their discretion. Each Board will take official action to affirm this agreement or submit a written notice to the other Parties terminating the Agreement effective for the following fiscal year. If a party terminates this Agreement, notice of its official action shall be provided to the other parties no later than January 15th of the current fiscal year.
- c. This Agreement may be amended or modified at any time by written agreement of all Parties. At the end of FY 2029, this Agreement shall renew for an additional two (2) fiscal years subject to the same terms and conditions as the initial three (3) year term.

3. CALCULATION OF UNRESTRICTED REVENUE. During the County’s budget process, the County Manager, together with the County Budget Director, shall calculate

the gross revenue received by the County during the twelve months preceding March 1st (“Gross Revenue”). The Gross Revenue shall be calculated by March 15 of each year. The Gross Revenue calculation shall specifically consist of the revenue in the following accounts:

Account No.	Account Description
	Ad Valorem Taxes (to include interest earned and vehicle taxes)
	Tax Interest, Penalties, Misc. Fees
	Sales Tax (Article 39) <i>Less 50% allocated to school capital</i>
	Sales Tax (Article 40) <i>less 30% allocated to school capital</i>
	Sales Tax (Article 42) <i>less 60% allocated to school capital</i>

Ad valorem taxes include all property as defined by N.C.G.S. § 105-274. The Article 39, Article 40, and Article 42 sales tax amounts shall include only those amounts received by the County. The Article 39, Article 40 and Article 42 sales tax amounts specifically excluded above shall be appropriated to the capital outlay funds for the respective school systems in accordance with existing law. Notwithstanding Session Law 2025-32, all such amounts shall be allocated to school capital outlay during the term of this Agreement.

4. CALCULATION OF BASELINE FUNDING AMOUNT. Following the calculation of the Gross Revenue, the County Manager, together with the Budget Director, shall determine the Baseline Funding Amount to be distributed to the school systems for the upcoming fiscal year. The Baseline Funding Amount will be 37.76% (Base Funding Percentage) of the Gross Revenue for the previous year.

The Baseline Funding Amount will be shared with the School Systems’ Superintendents and Finance Officers for review and comment prior to the approval of these amounts by the County Commissioners.

The County shall remit the Baseline Funding Amount to the School Systems on, or by, the 15th day of each month.

5. ADJUSTMENTS BASED ON SIGNIFICANT ENROLLMENT INCREASE/DECREASE. On or before February 15th of each year, Buncombe County Schools and Asheville City Schools will complete a joint verification and certification of enrollment for all students within the two school districts and those attending charter schools that reside in Buncombe County. The North Carolina Department of Public Instruction certifies enrollment for all K-12 students in the two school districts. If NC DPI has certified enrollment by February 15, the certified enrollment number by NC DPI will be used in the verification and certification process for the enrollment of Asheville City School and Buncombe County Schools. If the percentage change between the prior year’s certified enrollment and the current year’s certified enrollment increases or decreases by two percent (2%) or more, then the upcoming year’s Base Funding Percentage will increase or decrease, respectively, by one-half percent.

For purposes of this Agreement certified enrollment is the aggregate enrollment of Buncombe County Schools, Asheville City Schools, and the number of students attending a North Carolina charter school that reside in Buncombe County.

6. PREVIOUS AGREEMENTS. This Agreement shall not terminate or invalidate any Memorandum of Agreement between the School Systems and County (or its respective agencies) regarding direct services.

7. MISCELLANEOUS PROVISIONS.

(A) Amendment to Agreement. Any amendments to this Agreement shall be effective only when reduced to writing and adopted in the same manner as this contract is required to be adopted.

(B) Notice. All notices given pursuant to the terms of this Agreement shall be in writing and delivered in person or transmitted by regular, certified, or electronic mail , to the following entities and persons, or their successor:

For Asheville City Schools:
Superintendent Maggie Fehrman
85 Mountain Street
Asheville, NC 28801
maggie.fehrman@acsgmail.net

For Buncombe County:
County Manager Avril Pinder
200 College Street
Suite 300
Asheville, NC 28801
Avril.Pinder@buncombenc.gov

For Buncombe County Schools:
Superintendent Rob Jackson
175 Bingham Road
Asheville, NC 28806
robert.jackson@bcsemail.org

(C) Entire Agreement. This Agreement embodies the entire agreement between the parties in connection with this transaction, and there are no oral or parole agreements, representations or inducements existing between the parties relating to this transaction, which are not expressly set forth herein and covered hereby.

(D) Governing Law. This Agreement shall be governed by and interpreted in accordance with the laws of the State of North Carolina.

(E) Mutual Negotiation. Both the County and the School Systems acknowledge and stipulate that this Agreement is the product of mutual negotiation and bargaining and that it has been drafted by respective counsel for both the County and the School Systems. As such, the doctrine of construction against the drafter shall have no application to this Agreement.

(F) Severability. If any provision under this Agreement or its application to any person or circumstance is held invalid by any court of competent jurisdiction, such invalidity does not affect any other provision of this Agreement or its application that can be given effect without the invalid provision or application.

(G) Emergencies. Nothing in this Agreement shall prohibit the School Systems from requesting additional funds to address emergencies or other unforeseen circumstances. "Emergency" is defined as a sudden, unexpected, or extraordinary event or a series of events that poses an immediate threat to the financial ability of any party to meet legal obligations, and which is beyond the capacity of operational resources to address effectively. These may include exigent circumstances (after the time during which the normal budget process occurs), unforeseen circumstances (outside the scope of the typical purview of the K-12 budgets), and urgent and unpredictable expenditures impacting the health, safety, and well-being of students or staff.

(H) Dispute Resolution. In the event of a dispute arising from this Agreement, the parties agree to take the following actions as conditions precedent to any party hereto filing an action arising from the Agreement:

- (1) The School System Superintendent(s) and the County Manager shall meet in an attempt to informally mediate the dispute; and
- (2) If said Superintendent and Manager are unable to successfully mediate said dispute, the School Systems Superintendent(s) and Chair(s) of the respective School Boards shall attempt to mediate the dispute with the County Manager and the Chair of the Buncombe County Board of Commissioners.

IN WITNESS WHEREOF, the parties hereto have used this Agreement to be executed the day and year last written below.

SIGNATURES TO APPEAR ON FOLLOWING PAGE

**BUNCOMBE COUNTY, a North Carolina body corporate
and politic**

By: _____ (SEAL) _____
Name: Amanda Edwards Date Executed
Title: Chair of the Board of County Commissioners

By: _____ (SEAL) _____
Name: Avril Pinder Date Executed
Title: County Manager

Approved as to form.

Curt Euler, County Attorney Date Executed

***This instrument has been pre-audited in the manner required
by the Local Government Budget and Fiscal Control Act.***

Buncombe County Finance Director Date Executed

BUNCOMBE COUNTY BOARD OF EDUCATION

By: _____ (SEAL) _____
Name: Rob Elliot Date Executed
Title: Chair

By: _____ (SEAL) _____
Name: Rob Jackson Date Executed
Title: Superintendent

Approved as to form.

K. Dean Shatley II, Attorney for Board of Education Date Executed