JOAQUIN ISD
2025-2026 School FIRST Rating
FINANCIAL MANAGEMENT REPORT

Joaquin ISD earned a score of 100 and an "A - Superior Achievement" rating under the 2025-26 School Financial Integrity Rating System of Texas (FIRST).

School FIRST is the Texas Education Agency's financial accountability system for school districts. It evaluates financial management practices and encourages districts to direct the greatest possible share of resources toward instruction. FIRST ratings are also considered by TEA in assigning district accreditation status.

The **2025-26** rating is based on 2024-25 financial information from the **Audited Financial Report (AFR)** and student and staff information reported through the **Public Education Information Management System (PEIMS)**. The system uses ***21 indicators*** to assign a rating.

TEA SCORING RANGES

A - Superior Achievement	B - Above Standard Achievement	C - Meets Standard Achievement	F - Substandard Achievement
90-100	80-89	70-79	Below 70

Scoring notes

Pages 8-9 contain TEA's scoring chart, noting indicators **(#1-#4)** which are automatic **"F"** indicators if failed. Also included are explanations of **"Ceiling"** indicators that limit a district's maximum rating and points. Failing a single indicator can result in an automatic "F" or a 10-point deduction. Indicator **#10,** which was not scored last year, is scored this year. Indicator **#13** (Administrative Cost Ratio) is not scored in 2025-26. Joaquin ISD typically earns 8 of 10 points on #13 for Administrative Costs; its exclusion contributed to this year's perfect score.

Looking ahead

The 2026-27 FIRST rating will use 2025-26 financial data, currently under audit, and the actual 2025-26 student/staff data. Joaquin ISD currently *estimates* a score of *98,* maintaining an *"A - Superior Achievement" rating.*

Additional Information & Required Disclosures

The following pages include TEA's official FIRST report with district comments for clarification, the prior-year 2024-25 report for comparison, and required disclosures concerning the superintendent and board members on pages 10-11.

Financial Integrity Rating System of Texas

2025-2026 RATINGS BASED ON SCHOOL YEAR 2024-2025 DATA –DISTRICT STATUS DETAIL

Name: **JOAQUIN ISD**(**210902**)	**Publication Level 1:** 8/6/2026 3:21:50 PM
Status: **Passed**	**Publication Level 2:** 8/7/2026 3:50:39 PM
Rating: A = Superior Achievement	**Last Updated:** 8/7/2026 3:50:39 PM
District Score: **100**	**Passing Score:** 70

#	Indicator Description	25-26 Score	2024-25 Data	24-25 Score	2023-24 Data
1	Were the complete annual financial report (AFR) and data submitted to the TEA on or before February 27, 2026?	**Yes**	Submitted 02/10/2026	**Yes**	Submitted 11/22/2024
2	Was there an unmodified opinion in the AFR on the financial statements as a whole? (The American Institute of Certified Public Accountants (AICPA) defines unmodified opinion. The external independent auditor determines if there was an unmodified opinion.)	**Yes**	"Clean Audit" Unmodified Opinion	**Yes**	"Clean Audit" Unmodified Opinion
3	Was the school district in compliance with the payment terms of all debt agreements at fiscal year end? (If the school district was in default in a prior fiscal year, an exemption applies in following years if the school district is current on its forbearance or payment plan with the lender and the payments are made on schedule for the fiscal year being rated. Also exempted are technical defaults that are not related to monetary defaults. A technical default is a failure to uphold the terms of a debt covenant, contract, or master promissory note even though payments to the lender, trust, or sinking fund are current. A debt agreement is a legal agreement between a debtor (= person, company, etc. that owes money) and their creditors, which includes a plan for paying back the debt.)	**Yes**	No Default Paid All Bond Payments when due	**Yes**	No Default Paid All Bond Payments when due

4	Did the school district make timely payments to the Teachers Retirement System (TRS), Texas Workforce Commission (TWC), Internal Revenue Service (IRS), and other government agencies? (If the school district received a warrant hold and the warrant hold was not cleared within 30 days from the date the warrant hold was issued, the school district is considered to not have made timely payments and will fail critical indicator 4. If the school district was issued a warrant hold, the maximum points and highest rating that the school district may receive is 95 points, A = Superior Achievement, even if the issue surrounding the initial warrant	**Yes Ceiling Passed**	All payments made timely	**Yes** **Ceiling Passed**	All payments made timely
5	Was the total net position in the governmental activities column in the Statement of Net Position (net of accretion of interest for capital appreciation bonds, net pension liability, and other post-employment benefits) greater than zero? (If it is not, the maximum points and highest rating that the school district may receive is 79 points, C = Meets Standard Achievement, unless the school district has an increase of students in membership over 5 years of 7 percent or more or 1,000 or more students in membership. If the school district has an increase of students in membership over 5 years of 7 percent or more or 1,000 or more students in membership, the maximum points and highest rating that the school district may receive is 89 points, B = Above Standard Achievement.)	**Ceiling Passed**	Yes Sum Net Position $9,926,944 So greater than -0-	**Ceiling Passed**	Yes Sum Net Position $9,999,299 So greater than -0-
6	Was the average change in (assigned and unassigned) fund balances over 3 years less than a 25 percent decrease or did the current year's assigned and unassigned fund balances exceed 75 days of operational expenditures? (If the school district fails indicator 6, the maximum points and highest rating that the school district may receive is 89 points, B = Above Standard Achievement.) ***Next Year Report Estimate of 2025-26 data:*** ***Unassigned Fund Balance = $4,419,600*** ***(-2.32% avg. change decrease over 3 yrs)*** ***Operating Expenditures = $11,848,492*** ***= 136 days of operational expenditures so will pass again***	**Ceiling Passed**	$4,864,999 21-22 $4,862,670 22-23 $5,492,953 23-24 $4,519,534 24-25 % (0.16) avg decrease And exceeds 75 days bal = 152 days	**Ceiling Passed**	$3,601,012 20-21 $4,864,999 21-22 $4,862,670 22-23 $5,492,953 23-24 16% avg increase And exceeds 75 days bal = 202 days

<table>
<tr>
<td>7</td>
<td>Was the number of days of cash on hand and current investments in the general fund for the school district sufficient to cover operating expenditures (excluding facilities acquisition and construction)? See ranges below in the Determination of Points section.
<table>
<tr><td>10</td><td>8</td><td>6</td><td>4</td><td>2</td><td>0</td></tr>
<tr><td>>=90</td><td><90 >=75</td><td><75 >=60</td><td><60 >=45</td><td><45 >=30</td><td><30</td></tr>
</table>
<u>NY Estimate of 2025-26 data:</u>
Cash and Investments = $4,702,802
Operating Expenditures = $11,848,492 = 145 days so 10 pts again</td>
<td>10</td>
<td>$10,848,456 Operating Exp/ 365days $4,800,761 Cash & Investments = 161.5232 Days</td>
<td>10</td>
<td>$9,885,551 Operating Exp/ 365days $5,925,397 Cash & Investments = 218.789 Days</td>
</tr>
<tr>
<td>8</td>
<td>Was the measure of current assets to current liabilities ratio for the school district sufficient to cover short-term debt? See ranges below in the Determination of Points section.
<table>
<tr><td>10</td><td>8</td><td>6</td><td>4</td><td>2</td><td>0</td></tr>
<tr><td>>=3.00</td><td><3.00 >=2.50</td><td><2.50 >=2.00</td><td><2.00 >=1.50</td><td><1.50 >=1.00</td><td><1.00</td></tr>
</table>
<u>NY Estimate of 2025-26 data:</u>
Current Assets = $6,428,304/ Current Liabilities = $800,000 >3.0 so 10 pts</td>
<td>10</td>
<td>$6,367,315 Current Assets $1,228,314 Current Liabilities =5.1838</td>
<td>10</td>
<td>$7,362,201 Current Assets $1,177,270 Current Liabilities =6.2536</td>
</tr>
<tr>
<td>9</td>
<td>Did the school district's general fund revenues equal or exceed expenditures (excluding facilities acquisition and construction)? If not, was the school district's number of days of cash on hand greater than or equal to 60 days? See ranges below in the Determination of Points section. <u>NY Estimate of 2025-26 data:</u>
<u>Yes, revenues exceeded expenditures (other than facilities construction) and yes cash of 145 days on hand so 10 points again</u>
<table>
<tr><td>10</td><td>0</td></tr>
<tr><td>>=0%</td><td><0%</td></tr>
</table></td>
<td>10</td>
<td>$11,234,731 Gen Fund Rev $10,848,456 Gen Fund Exp = Yes 161.5232days</td>
<td>10</td>
<td>$11,019,648 Gen Fund Rev $9,885,551 Gen Fund Exp = Yes 218.789 days</td>
</tr>
</table>

<table>
<tr>
<td>10</td>
<td>Did the school district average less than a 10 percent variance (90% to 110%) when comparing budgeted revenues to actual revenues for the last 3 fiscal years?
<table>
<tr><td>10</td><td>0</td></tr>
<tr><td><=10%</td><td>>10%</td></tr>
</table>
<u>NY Estimate for 2025-26 data:</u>
2025-26 Budget = $11,955,000, Actual = $12,392,201
3 year average variance = 6.59% variance so <10 & 10 points</td>
<td>10</td>
<td>2022-23
8.29%
2023-24
10.25%
2024-25
5.86%</td>
<td>10</td>
<td>Not scored By TEA For 2024-25</td>
</tr>
<tr>
<td>11</td>
<td>Was the ratio of long-term liabilities to total assets for the school district sufficient to support long-term solvency? If the school district's increase of students in membership over 5 years was 7 percent or more, then the school district automatically passes this indicator. See ranges below in the Determination of Points section.
<table>
<tr><td>10</td><td>8</td><td>6</td><td>4</td><td>2</td><td>0</td></tr>
<tr><td><= 0.60</td><td>> 0.60 <= 0.70</td><td>> 0.70 <= 0.80</td><td>> 0.80 <= 0.90</td><td>> 0.90 <= 1.0</td><td>> 1.0</td></tr>
</table>
<u>NY Estimate of 2025-26:</u>
LT Liab = $8,700,000 Total Assets = $20,000,000
.44 so estimate 10 points next year</td>
<td>10</td>
<td>$8,996,861
LT Liabilities
$19,540,371
Total Assets
.4604 Ratio

5 year
increase
In students</td>
<td>10</td>
<td>$9,179,040
LT Liabilities
$20,003,311
Total Assets
.4589 Ratio

5 year
increase
In students</td>
</tr>
<tr>
<td>12</td>
<td>What is the correlation between future debt requirements and the district's assessed property value?
<table>
<tr><td>10</td><td>8</td><td>6</td><td>4</td><td>2</td><td>0</td></tr>
<tr><td><= 4</td><td>> 4 <=7</td><td>> 7 <= 10</td><td>> 10 <= 11.5</td><td>> 0.90 <= 1.0</td><td>> 1.0</td></tr>
</table>
<u>NY Estimate of 2025-26:</u>
Actual Local Rev Debt=$865,545 Total Rev = $1,028,046 LT Liab. = $8,700,000
$300,435,338 prop value =2.44 ratio so 10 pts estimate for next yr</td>
<td>10</td>
<td>$855,392
Local Rev
$999,001
Total Rev
$8,996,861
LT Liab
$303,908,310
Prop Value
2.5348 debt
Ratio</td>
<td>10</td>
<td>$945,305
Local Rev
$1,094,204
Total Rev
$9,179,040
LT Liab
$342,429,646
2.3158 debt
Ratio</td>
</tr>
</table>

<table>
<tr><td></td><td></td><td></td><td></td><td></td><td></td></tr>
<tr><td>13</td><td>Was the school district’s administrative cost ratio equal to or less than the threshold ratio? (See ranges below.)
<table>
<tr><td>ADA Size</td><td>10</td><td>8</td><td>6</td><td>4</td><td>2</td><td>0</td></tr>
<tr><td>500 to 999</td><td><= 0.1311</td><td>> 0.1311 <= 0.1561</td><td>> 0.1561 <= 0.1811</td><td>> 0.1811 <= 0.2061</td><td>> 0.2061 <= 0.2311</td><td>> 0.2311</td></tr>
</table>
<u>NY Estimate of 2025-26 data</u> Estimate only 8 pts next year. TEA has lowered the threshold to .0625 for 10 pts and .075 for 8 pts. We have never scored all 10 points for Administrative Cost in the history of FIRST</td><td>10 Auto Not scored</td><td>Indicator #13 Was not scored by TEA this year</td><td>8</td><td>Threshold <=.1311 for 10 points <=.153987 For 8 pts</td></tr>
<tr><td>14</td><td>Did the school district not have a 15 percent decline in the students to staff ratio over 3 years (total enrollment to total staff)? (If the student enrollment did not decrease, the school district will automatically pass this indicator.)

<u>NY Estimate of 2025-26</u>:
2025-26 Total Students=695 Total Staff=122.5 Ratio =5.592
2023-24 Total Students=712 Total Staff=116.9261 Ratio=6.09

8.16% decrease less than 15%, so 10 points again next year—WE HAVE ONLY MAINTAINED THAT SAME 5.6 RATIO FOR 26-27 SO WE NEED TO CONTINUE TO WORK TOWARD A STUDENT TO STAFF RATIO BACK TO THE 6.0 RANGE</td><td>10</td><td>2024-25 Ratio = <u>6.03</u>
2022-23 <u>=6.25</u>
<u>3 year Decrease of 3.52%</u>
Less than 15% Decline</td><td>10</td><td>2023-24 Ratio = 6.09
2021-22 =6.23
3 year Decrease of 2.3%
Less than 15% Decline</td></tr>
<tr><td></td><td></td><td></td><td></td><td></td><td></td></tr>
</table>

15	Was the school district's ADA within the allotted range of the district's biennial pupil projection(s) submitted to TEA? If the district did not submit pupil projections to TEA, did it certify TEA's projections? See ranges below in the Determination of Points section. **DETERMINATION OF POINTS** **ADA Size 500 to 999** **<=.25 = 5 points** **>.25 = -0- points** ***25-26 est.*** ***YES <.25 so 5 pts***	**5**	645.807 Actual ADA 648 Projected < = .25	**5** **<= 0.25**	643.079 Actual ADA 648 Projected < = .25
16	Did the comparison of Public Education Information Management System (PEIMS) data to like information in the school district's AFR result in a total variance of less than 3 percent of all expenditures by function? (If the school district fails indicator 16, the maximum points and highest rating that the school district may receive is 89 points, B = Above Standard Achievement.)	**Ceiling Passed**	.000316265% Variance =<3%	**Ceiling Passed**	.000233576% Variance =<3%
17	Did the external independent auditor report that the AFR was free of any instance(s) of material weaknesses in internal controls over financial reporting and compliance for local, state, or federal funds? (The AICPA defines material weakness.) (If the school district fails indicator 17, the maximum points and highest rating that the school district may receive is 79 points, C = Meets Standard Achievement.)	**Ceiling Passed**	No weak Internal Controls	**Ceiling Passed**	No weak Internal Controls
18	Did the external independent auditor indicate the AFR was free of any instance(s) of material noncompliance for grants, contracts, and laws related to local, state, or federal funds? (The AICPA defines material noncompliance.) Yes = 10 points, No = -0- points	**10**	No material instances of non-compliance	**10**	No material instances of non-compliance
19	Did the school district post the required financial information on its website in accordance with Government Code, Local Government Code, Texas Education Code, Texas Administrative Code and other statutes, laws and rules that were in effect at the school district's fiscal year end? Yes = 5 points, No = -0- points	**5**	Required Financial Postings on Website	**5**	Required Financial Postings on Website
20	Did the school district's administration and school board members discuss any changes and/or impact to local, state, and federal funding at a board meeting within 120 days before the district adopted its budget? *NY Estimate of 25-26 – Yes pass again. We discuss revenue changes at monthly board meetings throughout the year & in May & August we discuss the Preliminary & Final Local Property Values and the Comptrollers Value.*	**Ceiling Passed**	Yes Rev Changes each Month &Prelim/Final Prop Values May & August	**Ceiling Passed**	Yes Preliminary Values May & August Budget Workshop PY Question

21	Did the school district receive an adjustment repayment schedule for more than one fiscal year for an over-allocation of Foundation School Program (FSP) funds because of a financial hardship?	**Ceiling Passed** **100**	No repayment schedules necessary 100 Score\100	**Ceiling Passed** **98**	No repayment schedules necessary 98 Score\100

DETERMINATION OF RATING FOR 2025-26

A.	Did the school district fail any of the critical indicators 1, 2, 3, or 4? If so, the school district's rating is **F for Substandard Achievement** regardless of points earned.	
B.	Determine the rating by the applicable number of points.	
	A = Superior Achievement	90-100
	B = Above Standard Achievement	80-89
	C = Meets Standard Achievement	70-79
	F = Substandard Achievement	<70

No Rating = A school district receiving territory that annexes with a school district ordered by the commissioner under TEC 13.054, or consolidation under Subchapter H, Chapter 41. No rating will be issued for the school district receiving territory until the third year after the annexation/consolidation.

The school district receives an **F** if it scores below the minimum passing score, if it failed any critical indicator 1, 2, 3, or 4, if the AFR or the data were not both complete, or if either the AFR or the data were not submitted on time for FIRST analysis.

CEILING INDICATORS

Did the school district meet the criteria for any of the following **ceiling indicators** 4, 6, 16, 17, or 20? If so, the school district's applicable maximum points and rating are disclosed below. Please note, an F = Substandard Achievement Rating supersedes any rating earned as the result of the school district meeting the criteria of a ceiling indicator.

Determination of rating based on meeting ceiling criteria.	**Maximum Points**	**Maximum Rating**
Indicator 4 (Timely Payments) - School district was issued a warrant hold.	95	A = Superior Achievement
Indicator 5 (Total Net Position) – Negative total net position and do not have 7% or more or 1. Or more increase in growth in students in membership over 5 years.	79	C = Meets Standard Achievement
Indicator 6 (Average Change in Fund Balance) - Response to indicator is *No*.	89	B = Above Standard Achievement
Indicator 16 (PEIMS to AFR) - Response to indicator is *No*.	89	B = Above Standard Achievement
Indicator 17 (Material Weaknesses) - Response to indicator is *No*.	79	C = Meets Standard Achievement
Indicator 20 (Property Values and Tax Discussion) - Response to indicator is *No*.	89	B = Above Standard Achievement
Indicator 21 (FSP Repayment Plan) - Response to indicator is *Yes*.	89	B = Above Standard Achievement

JOAQUIN ISD 2025-2026 FIRST REPORT
REQUIRED DISCLOSURES

Title 19 Texas Administrative Code Chapter 109, Budgeting, Accounting, and Auditing Subchapter AA, Commissioner's Rules Concerning Financial Accountability Rating System, Section 109.1001(o). Effective 8/1/2018.

1. Superintendent's Current Employment Contract

A copy of the superintendent's employment contract that is effective on the date of the Schools FIRST hearing is to be provided. In lieu of publication in the Schools FIRST financial management report, the school district may choose to publish the superintendent's employment contract on the school district's Internet site. If published on the Internet, the contract is to remain accessible for twelve months.

The Joaquin ISD Superintendent's contract can be accessed from the school district website at www.joaquinisd.net under "Administration" and "Superintendent's Contract"

2. Reimbursements Received by the Superintendent and Board Members for the Twelve-Month period ended August 31, 2025

Description of Reimbursements	Ryan Fuller	Jason Harvey	Reid Nichols	Jacob Hutchins	Titus Chambliss	Jeff Cater	Krystal Raybon	Brandon Neal	Jacob Kay
Meals	$ 54.77								
Lodging	$ 1,204.80								
Transportation	$ 373.86								
Motor Fuel	$ 0.00								
Other-Registrations, Dues, Liab Ins	$ 1,048.20								
Total	$ 2,681.63	$ -0-	$ -0-	$ -0-	$ -0-	$ -0-	$ -0-	$ -0-	$ -0-

Note - All "reimbursements" expenses, regardless of the manner of payment, including direct pay, credit card, cash, and purchase order. Items to be reported per category include:
Meals – Meals consumed out of town, and in-district meals at area restaurants (outside of board meetings, excludes catered board meeting meals).
Lodging - Hotel charges.
Transportation - Airfare, car rental (can include fuel on rental), taxis, mileage reimbursements, leased cars, parking and tolls).
Motor fuel – Gasoline.
Other - Registration fees, telephone/cell phone, internet service, fax machine, and other reimbursements (or on-behalf of) to the superintendent and board member not defined above.

3. **Outside Compensation and/or Fees Received by the Superintendent for Professional Consulting and/or Other Personal Services for the Twelve-Month period ended August 31, 2025**

No outside compensation and/or fees for professional consulting and/or personal services were received by the Superintendent.

Note – Compensation does not include business revenues from a family business (farming, ranching, etc.) that has no relations to school district business.

4. **Gifts Received by the Executive Officers and Board Members (and First-Degree Relatives, if any) (gifts that have an economic value of $250 or more in the aggregate in the fiscal year) for the Twelve-Month period ended August 31, 2025**

No gifts were received by the Executive Officers and Board Members.

Note – An executive officer is defined as the superintendent, unless the board of trustees or the district administration names additional staff under this classification for local officials.

5. **Business Transactions Between School District and Board Members for the Twelve-Month period ended August 31, 2025**

	Jacob Kay Owner Kay's Hardware & Outdoor Maintenance Supplies	**Brandon Neal Time Clock**	***No other board members had business transactions with the school district***
Total Amounts	**$ 6,566.43**	**$ 420.00**	