



The Budget of the Monroe County School Board 2025-2026

September 9, 2025

The School Board of Monroe County, Florida

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School District of Monroe County, Florida

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Edward Tierney

School Board

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Ms. Christina McPherson, Executive Director of Student Support Services

Mr. Patrick Lefere, Executive Director of Operations and Planning

Mr. Harry Russell, Executive Director of Personnel Support & Instructional Leadership

Dr. Charlene White, Executive Director of Finance & Performance

EDWARD TIERNEY
Superintendent of Schools



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District # 5
DR. SUE WOLTANSKI

September 9, 2025

Dear Members of the School Board and Community Stakeholders,

It is with great pride that I present the Monroe County School District's budget for Fiscal Year 2025-2026 (FY 2026). This comprehensive financial plan embodies our unwavering commitment to educational excellence, fiscal stewardship, and strategic investment in our students, staff, and facilities.

The total proposed expenditure for FY 2026 is \$320.65 million, reflecting an increase of \$13.28 million over the prior fiscal year. The General Fund, which supports the District's daily operations, totals \$172.39 million, representing 53.76% of the overall budget. The Capital Projects Fund comprises 27.10% of total expenditures, amounting to \$86.90 million. The remaining funds are represented as follows: Internal Services 7.33%, Debt Service 6.44%, Special Revenue 3.49%, Food Service 1.86%, and Trust and Agency .02%.

Key Highlights of the FY 2026 Budget:

- **General Fund Growth:** An increase of \$5.63 million, driven by a projected 1.29% rise in Unweighted Full-Time Equivalent (UWFTE), resulting in a total of 9,199.69 UWFTE.
- **FEFP Funding:** The District will receive \$121.14 million through the Florida Education Finance Program (FEFP), which equates to \$13,168 per student, an increase of \$168 per student from the previous year. Total state and local funding includes \$59.358 million in Required Local Effort, \$42.41 million in Discretionary Local Funding, and \$19.37 in state FEFP funding.
- **Unassigned Fund Balance:** A carryforward of \$27.05 million, representing 18.05% of total revenues—well above the state's required minimum of 3%.
- **Capital Projects:** An increase of \$9.89 million, primarily due to the start of the Founders Park, Rex Weech, and Reynolds Renovation projects. The budget includes a \$9.6 million reserve for storm-related repairs, along with allocations for ongoing maintenance, technology upgrades, and safety enhancements.
- **Debt Service:** Approximately \$20.65 million is allocated to service the District's outstanding debt obligations.

Our foremost priority remains the enhancement of student achievement and the provision of a

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safe, supportive, and engaging learning environment for every child. We are acutely aware of the challenges posed by national teacher shortages and the local affordable housing crisis. In response, we are committed to pursuing innovative strategies to support our educators and staff, including competitive instructional salary enhancements to attract and retain top talent.

This budget is designed to:

1. Address the educational and operational needs of our schools.
2. Provide flexibility to respond to economic fluctuations, including inflationary pressures.
3. Maintain reserves to support future salary improvements and strategic initiatives.

The development of this budget reflects a rigorous review of all revenue and expenditure categories and is aligned with our Strategic Plan and financial policies. It serves as a transparent and informative resource for our community, clearly articulating our values, priorities, and vision for the future.

I respectfully submit this budget for your consideration and approval. Together, we will continue to uphold the highest standards of education and fiscal responsibility for the benefit of all Monroe County students.

Respectfully,



Edward C. Tierney
Superintendent of Schools
Monroe County School District

FINANCIAL SECTION OVERVIEW

The purpose of this section is to display all budgeted revenues and expenditures of each major fund in summary form to establish a “big picture.” The “big picture” reflects a total educational budget of \$320.65 million.

The profile of the school district is designed to help readers obtain a better understanding. It is difficult to develop a financial and educational plan without considering the impact of the national and state economy on the state revenue inflows. This review of state revenue sources, which is driven by the state economy, attempts to provide a basis from which current and future decisions are considered.

The consolidated schedules, which review revenues and expenditures, explore alternatives for viewing how expenditures occur by examining the type of services provided (function) and the expenditure obtained (object).

BUDGET SUMMARY

The budget for Monroe County Schools is \$320.65 million consisting of the General Fund (\$172.39 million); the Special Revenue Fund (\$17.17 million); the Debt Service Fund (\$20.65 million); the Capital Projects Fund (\$86.90 million); the Internal Service Funds (\$23.49 million) and the Trust and Agency Fund (\$50 thousand).

The General Fund (\$172.39 million) comprises 53.76% of the budget and is the most discussed because it serves the day-to-day operating needs, such as payment of teacher and support staff salaries, of the District. The budget includes \$114.73 million (66.56%) for salaries and benefits. The budget also allocates \$24.74 million (14.35%) to charter schools.

The Special Revenue Fund (\$17.17 million, 5.35%) is comprised of Food Service (\$5.98 million), and Federal Programs (\$11.19 million). The Food Service Program provides thousands of meals daily. Federal Contracted Programs are federally funded programs that serve special needs of students throughout the District. A significant portion of the federal programs target low performing students (Title I), disadvantaged students (Head Start) and students with disabilities (Individuals with Disabilities Education Act (IDEA)).

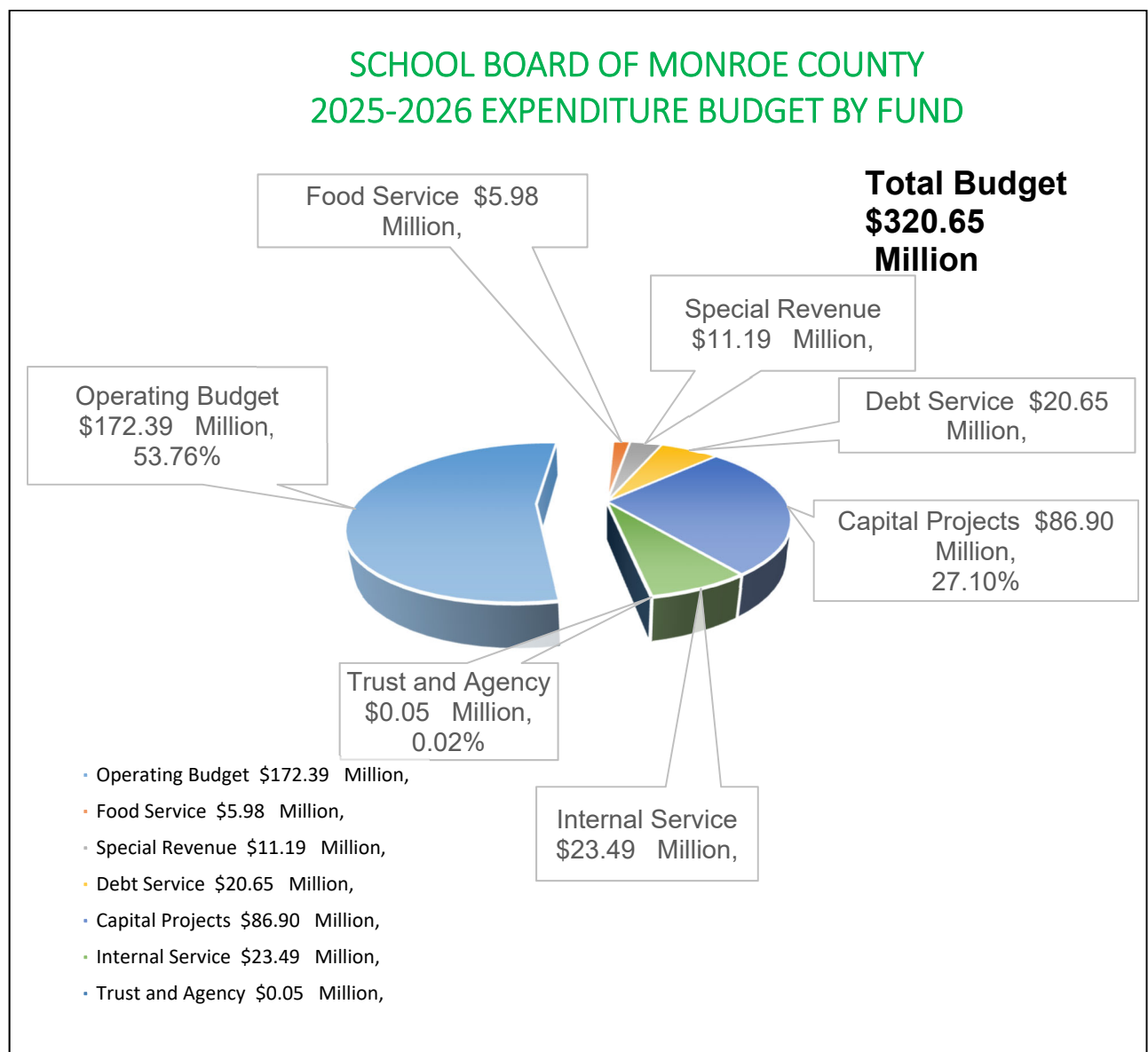
The Debt Service Fund (\$20.65 million, 6.44%) is established to pay principal and interest for long term liabilities. The funds noted in this section of the budget incorporate payment on Certificates of Participation (including Qualified School Construction Bonds), and Sales Tax Revenue Bonds.

The Capital Projects Fund (\$86.90 million, 27.10%) reflects the School Board’s commitment to provide quality educational facilities encompassed by a safe and healthy environment for learning. This budget addresses remodeling and renovation of current facilities; new construction needs; purchases of school buses; expenditures for land and land improvements; and purchases of furniture and equipment to replace and augment current levels of these assets. The budget also includes \$37.94 million in transfers to cover debt service payments, charter schools’ distributions and reimbursement of maintenance, renovation, school bus driver’s salaries & benefits, and repairs paid through the General Fund as permitted by Florida Statute.

The Internal Service Fund (\$23.49 million, 7.33%) is used to account for the District’s individual self-insurance programs. The principal operating revenues of the District’s internal service funds are Board contributions for premium revenues of the property and casualty, workers’ compensation, and group medical self-insurance programs and charges for self-insurance premiums for dependent and retiree coverage. Operating expenses include salaries and benefits, purchased services, and insurance claims.

The Trust and Agency Fund (\$50 thousand, .02%) is for assets held by the School District acting in the capacity of trustee for its’ Early Retirement Plan (ERP). The Board administers the ERP assets in a pension trust fund.

Even though the funds are accounted for separately, they function as one cohesive unit to fiscally appropriate the resources the District requires to serve over eight thousand students.

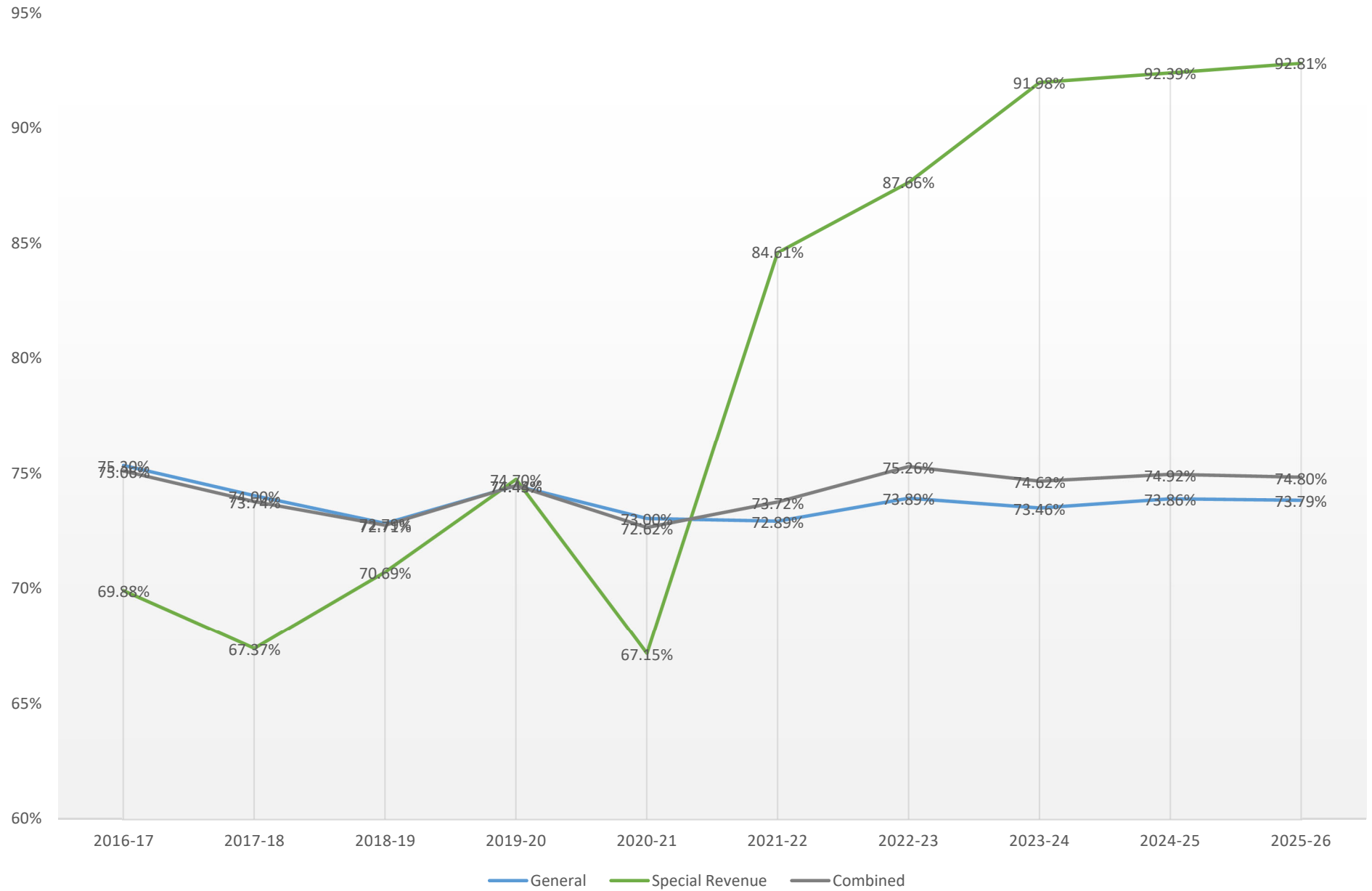


STUDENT FIRST FOCUS

Monroe County School District sets the expectation of a “students first” focus in the allocation of resources with a target of 75% or more of all operating funding provided to the School District going toward classroom/instructional Expenditures.

As noted in the chart on the next page, the Monroe County School District missed its goal of 75% in the 2025-26 fiscal year by .20 percent. The reduction on spending of the CARES funding on student focused expenses, is the primary factor as to why the District miss the goal. The chart shows that from a low point in Fiscal Year 2020-21 of 72.62%, which was the beginning of the pandemic, and the “student first” resource allocation went to a highest point in Fiscal Year 2022-23 of 75.26%, when we received the CARES funding.

Student First Focus Last 10 Years



GENERAL FUND BUDGET FISCAL YEAR 2025-2026

SOURCES AND USES OVERVIEW

The basic day-to-day resources of the school district are accounted for in the General Fund. From a perspective of services rendered, the resources of the General Fund are used to conduct educational and supportive services programs. General Fund operating expense examples include but are not limited to: salaries of employees; fringe benefits of employees; contracted services with vendors; payments to charter schools, materials and supplies to carry out operations; instructional materials and textbooks; professional fees; legal costs; utilities; transportation costs of getting children to and from school; and custodial services to maintain clean and healthy schools.



The total FY 2026 General Fund budget of \$172.39 million is \$5.63 million (3.38%) more than the final adopted FY 2025 budget. Total estimated revenues (including transfers) for fiscal year 2025-2026 are \$172.39 million and proposed expenditures total \$172.39 million. Included in the proposed expenditure number are carry forward encumbrances, state restricted grants and unrestricted project carryover of approximately \$1.29 million and non-spendable reserves for inventory and prepaid expenses of \$1.03 million. This budget reflects a proposed ending fund balance of \$29.37 million.

SOURCES OF FUNDS

Resources of the General Fund are derived from local, state and federal sources. Approximately 79.67% of the total estimated revenue base is derived from local sources; primarily property taxes, fees, interest income and indirect cost reimbursements. State sources account for approximately 9.99%, transfers from Capital Projects Funds account for 10.10%, and Federal sources account for .24%. All of the State revenue received is restricted, and must be spent using specific criteria.

USES OF FUNDS

The General Fund budget's total expenditures are \$ 172.39 million. The preponderance of expenditures is for salaries and employee benefits (\$114.74 million), and is approximately 66.56 % of total estimated expenditures (\$172.39 million). Payments to charter schools in the amount of \$24.74 million (14.35%) are the second largest budgeted expenditure.

From a functional (type of service rendered) approach the sum of expenditures for instruction and instructional support (pupil personnel, instructional media, curriculum development, in-service training, instructional related technology), totaling \$121.92 million, plus an additional \$47.35 million for school administration, facilities & construction, fiscal services, central services, administrative technology services, maintenance and operation of plant, and transportation accounts for approximately 98.19% of the budgeted expenditures. Expenditures for the Superintendent's activities, School Board activities, community services, and business activities make up the balance (\$3.12 million), or approximately 1.81% of the budgeted expenditures.

MAJOR BUDGETARY ALLOCATIONS

Some of the major budgetary allocations for FY 2025-2026 include the following:

- Additional compensation for employees
- Payments to Charter Schools
- Mandated Safety and Security expenditures (SRO's and SSO's)
- Mandated Mental health expenditures

BASIS OF ACCOUNTING

The financial transactions of the General Fund are recorded on the modified accrual basis of accounting. Under this concept, revenues are recognized when they become measurable and available to finance current operations; expenditures are recorded when the liability (obligation to pay) is incurred, and is expected to be paid within the normal operating cycle. A liability is incurred when the delivery of goods or services is complete.

The effect of this modified accrual basis influences the projections for property taxes, interest income, indirect costs and other cash flow considerations, including salaries, employee benefits and other major expenditure obligations.

General Fund Estimated Revenues

Revenue projections, including transfers of \$17.40 million for fiscal year 2025-2026, are \$172.39 million. This is an increase in State and local allocations of approximately \$5.40 million over the prior year actual collection. Property taxes increased by \$4.06 million due to a \$2.66 billion increase in property values.

In the discussion that follows, major revenue items are addressed with emphasis placed on significant changes from the prior year.

LOCAL SOURCES

AD VALOREM (PROPERTY TAXES)

The estimate for Ad Valorem Taxes is based on the certified tax roll provided by the county tax assessor's office, adjusted for exempt uncollectible taxes during the budget year.

Total property taxes in this fund are \$133.06 million and are projected to increase \$4.06 million. Taxable property is reassessed by the property appraiser's office and in accordance with their time-lines and criteria. The District will receive approximately \$59.36 million of Required Local Effort (1.047 mills), which is required by the state to be levied to receive approximately \$19.37 million in state funding. The supplementary discretionary millage of 0.748 mills will provide \$42.41 million. The voted additional millage (.55 mill) will provide \$31.18 million of which \$2.83 million relates to the assessed safety and security millage. Property taxes increased because the assessed property value increased from \$56.40 billion to \$59.06 billion, an increase of \$2.66 billion. All of these sources support day-to-day operational expenses of the school district and the amounts are budgeted at least 96% of total Ad Valorem taxes, which is required for all school district budgeting.

Other Local Sources - included in this category are earnings on investments, indirect costs, course fees and miscellaneous revenues totaling \$3.19 million. Other Miscellaneous Revenues, consisting of tuition fees and internal service reimbursements, are also projected to remain relatively constant.

STATE SOURCES

FLORIDA EDUCATION FINANCE PROGRAM (FEFP)

This category represents the State funding formula for public education of \$121.14 million for Monroe County Schools.

Categorical and Others – This source represents funding for safe schools, transportation, Pre-K education, state license tax, class size reduction, and other special categories totaling \$20.29 million. It should be noted that Safe School Programs, ESE Guaranteed Allocation, Transportation, Mental Health, Academic Acceleration Options, Federally Connected Student, DJJ Allocation, and Educational Enrichment Instruction, were funded by the Legislature for 2025-2026 as quasi-categorical programs within FEFP funds. They are treated just like categorical because the funds must be spent for the specific purposes defined by each program. The Federally Connected Student Supplement does not contain restrictions on its' use.

FEDERAL SOURCES

The projection of \$.42 million for this category is based on prior year funding derived from Federal Medicaid Funds and other miscellaneous.

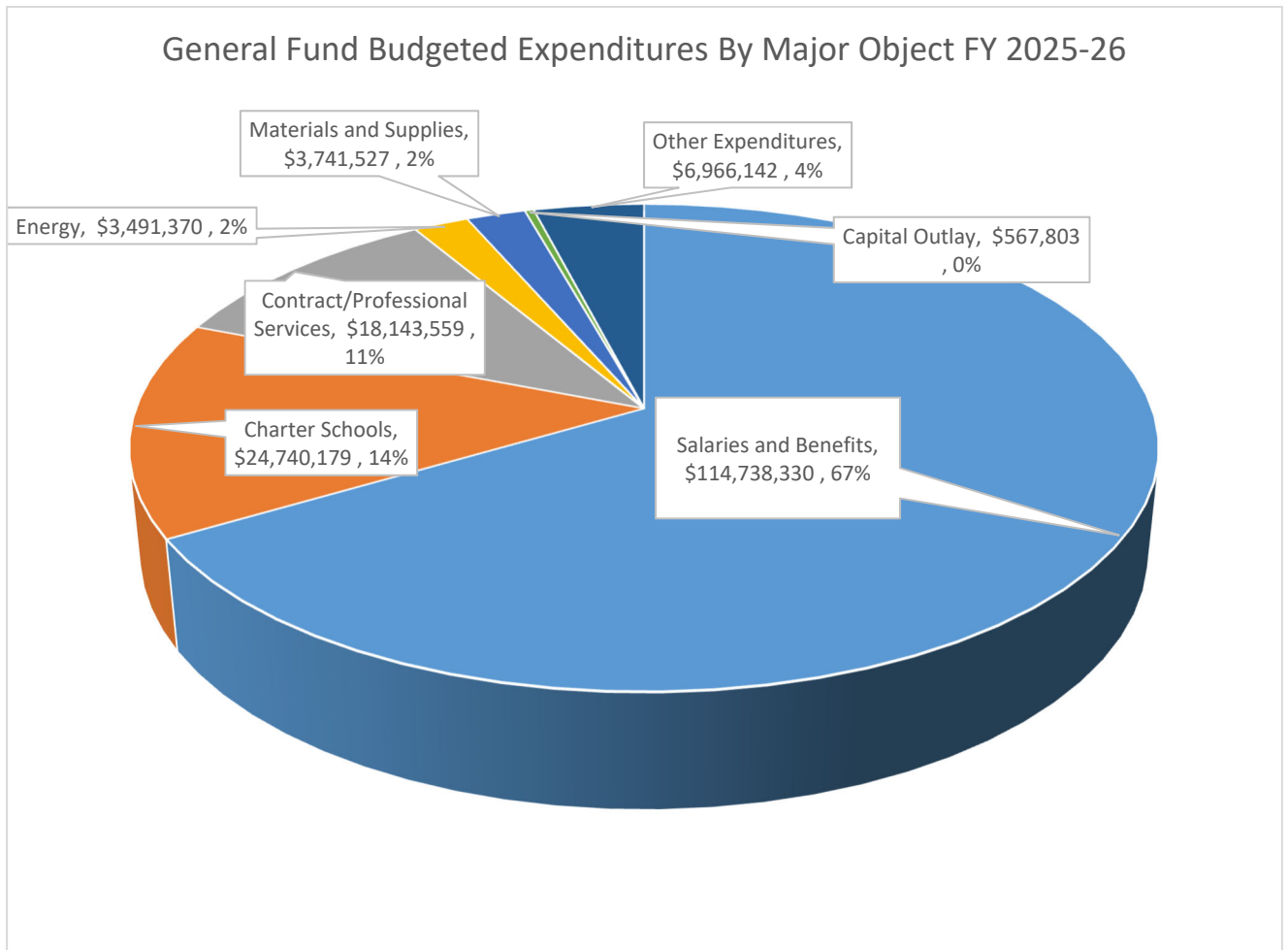
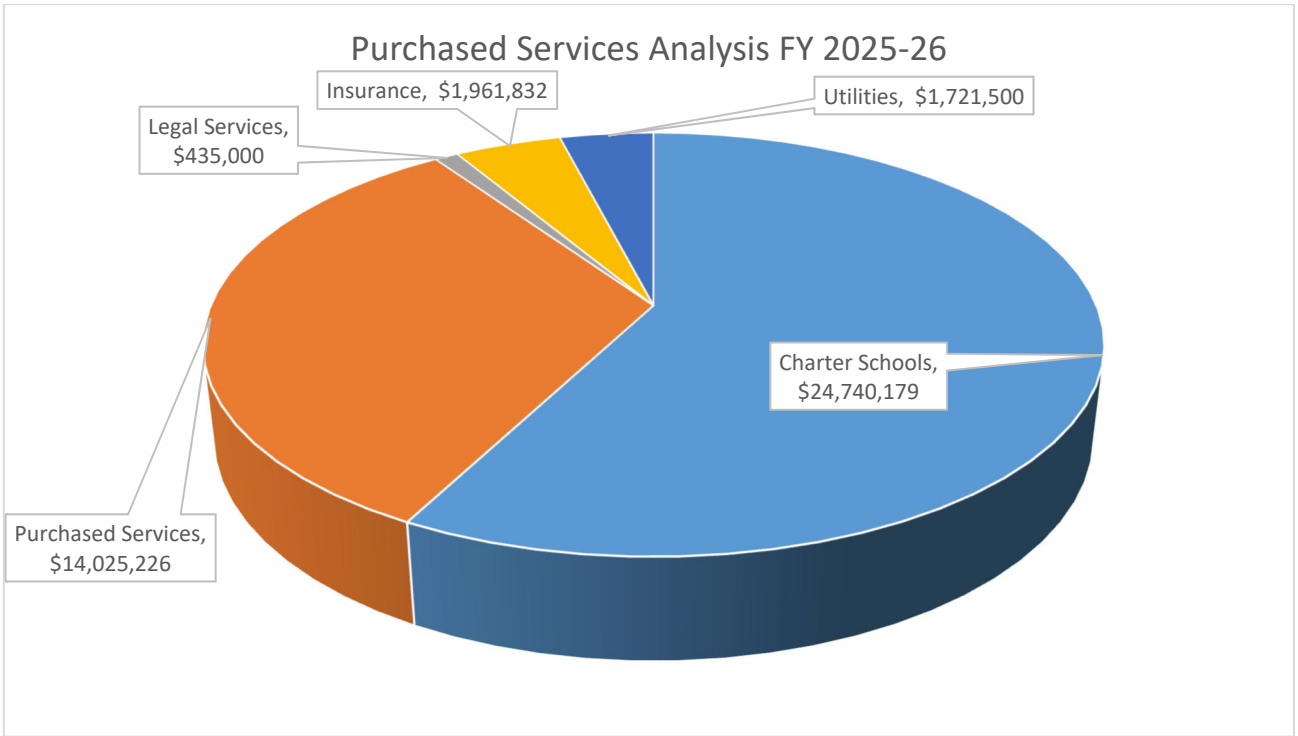
FISCAL YEAR 2025-2026 BUDGET EXPENDITURES

When compared to the actual expenditures in fiscal year 2024-25 (\$156.80 million), budgeted expenditures for fiscal year 2025-2026 (\$172.38 million) have increased by approximately \$15.59 million (9.94%). The increase is primarily in the instructional function (\$10.00 million), operation of plant function (\$2.08 million), Facilities & Construction (\$1.07 million), and maintenance of plant function (\$.91 million). The majority of other functions increased, except for Instructional Media Services (\$4 thousand decrease), Food Services (\$14 thousand decrease), Community Services (\$41 thousand decrease), and Debt Services (\$750 thousand decrease).

Major Budget Assumptions - The overall assumptions used for development of expenditure estimates are derived from the Board Goals, School Improvement plans, objectives and strategies, State mandated curriculum requirements, enrollment projections, long-range strategic plan priorities, fixed costs and other operational priorities. In the discussion that follows, major budget assumptions are presented by object of expenditures:

Salaries - The budget for salaries is influenced by a combination of factors such as:

- A. School Site Salaries - Comprised of teachers, teacher aides, principals and assistant principals, other instructional support staff, secretarial, clerical and custodial. Expenditures in this category are budgeted based on projected enrollment and required positions identified by the Principals, and Executive Directors.
- B. Non-School Site Salaries - Comprised of instructional support personnel – administrative, secretarial, clerical, and service technicians – budgets in this category are developed based on justification of need and represent actual salaries based on Board approved salary schedules.
 - 1. All fiscal year 2025-2026 estimated salaries include compensation enhancements.
 - 2. Vacancies and/or requests for new positions are evaluated to assess costs, benefits, and applicability to classroom support.
- C. Fringe Benefits - Retirement and Social Security are based on published rates and applied to each calculated unit and/or position. Non-retirement benefits are based on historical enrollment and/or the number of budgeted positions. Health insurance costs are calculated based on actual participation rates, actual Board costs, and converted to a standard per employee health cost.
- D. Purchased Services - Expenditures in this category represent a combination of fixed and variable cost components.
 - a. Fixed Costs - Labeled fixed costs due to the nature of the items involved – utilities, insurance and certain contracted services – the requirement for resources is determined by factors normally outside the School Board’s control. The budget is based on historical trends adjusted for estimated effects of inflation on contracts, and actual rates for insurance.
 - b. Other Purchased Services - Excluding the fixed or mandated costs above, the remainder of purchased services represents requested uses of per pupil allocations to schools for administrative and departmental operating costs.
- E. Supplies and Materials - The budget for this category is based on approved budget requests from schools and departments. Included in this category are textbook allocations funded by the State. These dollars also represent the “flex” or supply money given to schools for distribution to teachers to support their classroom educational activities.
- F. Capital Outlay - Total funds in this category represent requested uses of per pupil allocations to schools and approved support department requests. Because of the increase in computer technology and related software, a large portion of the budget is allocated for these needs.
- G. Other Expenditures - The budget for this category is primarily for substitute teachers, school accreditation expenses, miscellaneous uses of per pupil allocations for schools, and system-wide fees such as bank fees and other expenses.



**THE SCHOOL BOARD OF MONROE COUNTY
GENERAL FUND**

Revenue	2023-24 AUDITED	2024-25 UNAUDITED	2025-26 BUDGET	2024-25 UNAUDITED ACTUAL TO 2025-26 BUDGET CHANGE	
				AMOUNT	%
FEDERAL DIRECT					
FEDERAL IMPACT,CURRENT OPS	135,515	0	0	0	0%
MISCELLANEOUS FEDERAL DIRECT	38,000	72,550	50,000	(22,550)	(31)%
TOTAL FEDERAL DIRECT	173,515	72,550	50,000	(22,550)	(31)%
FEDERAL THRU STATE					
MEDICAID	501,659	576,942	250,000	(326,942)	(57)%
FEDERAL THROUGH LOCAL	121,390	0	120,000	120,000	0%
MISC. FEDERAL THRU STATE	2,760	0	0	0	0%
TOTAL FEDERAL THRU STATE	625,809	576,942	370,000	(206,942)	(36)%
STATE REVENUE SOURCES					
FL EDUCATION FINANCE PROGRAM	4,224,739	3,676,259	6,578,250	2,901,991	79%
WORKFORCE DEVELOPMENT	651,014	655,483	665,868	10,385	2%
CO&DS WITHHELD FOR ADMIN EXP	4,295	0	4,795	4,795	0%
DIAGNOSTIC & LEARN. RESOURCE	210,816	210,816	210,000	(816)	(0)%
RACING COMMISSION FUNDS	223,250	223,250	223,250	0	0%
STATE LICENSE TAX	27,512	28,668	30,000	1,332	5%
CLASS SIZE REDUCTION	8,606,465	8,724,215	8,621,771	(102,444)	(1)%
SCHOOL RECOGNITION/MERIT SCH	230,285	405,548	0	(405,548)	(100)%
VOLUNTARY PRE-K	851,918	905,329	850,000	(55,329)	(6)%
OTHER MISC STATE REVENUE	37,216	35,213	30,000	(5,213)	(15)%
TOTAL STATE REVENUE SOURCES	15,067,510	14,864,781	17,213,934	2,349,153	16%
LOCAL REVENUE SOURCES					
DISTRICT SCHOOL TAXES	123,387,551	129,005,201	133,058,610	4,053,409	3%
TAX REDEMPTIONS	0	0	0	0	0%
PAYMENT IN LIEU OF TAXES	132,190	134,165	100,000	(34,165)	(25)%
RENT	283,525	216,639	250,000	33,361	15%
INTEREST ON INVESTMENTS	1,571,140	2,346,707	1,720,000	(626,707)	(27)%
GIFTS, GRANTS, AND BEQUESTS	1,496,455	282,077	150,000	(132,077)	(47)%
ADULT EDUCATION COURSE FEES	27,867	26,414	20,000	(6,414)	(24)%
ADULT-OTHER STUDT FEE-TAB TEST	3,539	3,520	0	(3,520)	(100)%
SCHOOL AGE CHILDCARE FEE	625,645	582,986	600,000	17,014	3%
TRANSPORTATION FEE/CHARTERS	170,074	177,451	150,000	(27,451)	(15)%
SALE OF JUNK	16,144	12,400	0	(12,400)	(100)%
FEDERAL INDIRECT COST RATE	344,251	478,652	300,000	(178,652)	(37)%
MISCELLANEOUS LOCAL SOURCE-OTH	1,161,957	1,031,667	1,000,000	(31,667)	(3)%
REFUNDS OF PRIOR YEAR'S EXPEND	0	1,959	0	(1,959)	(100)%
COLLECTIONS DAMAGED TEXTBOOKS	782	62	0	(62)	(100)%
TOTAL LOCAL REVENUE SOURCES	129,221,121	134,299,900	137,348,610	3,048,710	2%

**THE SCHOOL BOARD OF MONROE COUNTY
GENERAL FUND**

	2023-24 AUDITED	2024-25 UNAUDITED	2025-26 BUDGET	2024-25 UNAUDITED ACTUAL TO 2025-26 BUDGET CHANGE	
				AMOUNT	%
OTHER FIN SOURCES & TRANSFERS					
TRANSFERS FROM CAPITAL PROJECT	16,857,679	17,376,764	17,406,365	29,601	0%
TOTAL OTHER FIN SOURCES & TRANSFERS	16,857,679	17,376,764	17,406,365	29,601	0%
NON REVENUE SOURCES					
INSURANCE LOSS RECOVERY	268	115	0	(115)	(100)%
TOTAL NON REVENUE SOURCES	268	115	0	(115)	(100)%
TOTAL REVENUES, OTHER FINANCING SOURCES AND NON REVENUE SOURCES	161,945,902	167,191,052	172,388,909	5,197,857	3%
BEGINNING BALANCE	17,038,211	24,479,576	29,368,064	4,888,489	20%
TOTAL ESTIMATED REVENUE & BEGINNING FUND BALANCE	178,984,113	191,670,627	201,756,973	10,086,346	5%
Appropriations/Expenses					
INSTRUCTION	90,614,652	94,982,012	104,979,470	9,997,458	10.53%
STUDENT SUPPORT SERVICES	8,399,232	8,721,062	9,146,377	425,315	4.88%
INSTRUCTIONAL MEDIA SERVICES	1,186,960	1,275,169	1,271,086	(4,083)	(0.32)%
INSTRUCTION & CURRICULUM	1,973,750	2,157,973	2,237,432	79,459	3.68%
INSTRUCTIONAL STAFF TRAINING	1,397,209	1,508,101	1,742,495	234,394	15.54%
INSTRUCTION RELATED TECHNOLOGY	2,461,366	2,459,220	2,547,705	88,485	3.60%
BOARD	963,846	862,969	1,141,763	278,794	32.31%
GENERAL ADMINISTRATION	1,158,123	1,210,357	1,286,735	76,378	6.31%
SCHOOL ADMINISTRATION	6,487,566	6,492,344	6,597,669	105,325	1.62%
FACILITIES & CONSTRUCTION	6,631,329	6,248,920	7,322,483	1,073,563	17.18%
FISCAL SERVICES	1,352,004	1,486,753	1,591,958	105,205	7.08%
FOOD SERVICES	90,706	67,102	52,289	(14,813)	(22.08)%
CENTRAL SERVICES	2,372,742	2,580,371	3,089,913	509,542	19.75%
PUPIL TRANSPORTATION SERVICES	6,031,198	6,296,601	6,629,776	333,175	5.29%
OPERATION OF PLANT	13,813,901	14,495,208	16,576,981	2,081,773	14.36%
MAINTENANCE OF PLANT	3,885,015	3,929,202	4,835,351	906,149	23.06%
ADMINISTRATIVE TECHNOLOGY SERV	518,233	548,612	650,108	101,496	18.50%
COMMUNITY SERVICES	665,759	730,382	689,318	(41,064)	(5.62)%
DEBT SERVICE	300,946	750,206	0	(750,206)	(100.00)%
TOTAL EXPENDITURES	150,304,537	156,802,563	172,388,909	15,586,346	9.94%
Transfers to Health Insurance Fund	4,200,000	5,500,000	0	(5,500,000)	(100)%
ENDING FUND BALANCE	24,479,576	29,368,064	29,368,064	0	0%
TOTAL APPROPRIATIONS/EXPENDITURES AND ENDING FUND BALANCE	178,984,113	191,670,627	201,756,973	10,086,346	5%

**THE SCHOOL BOARD OF MONROE COUNTY
GENERAL FUND**

Revenue	2024-25 BUDGET	2025-26 BUDGET	2024-25 BUDGET TO 2025-26 BUDGET CHANGE	
			AMOUNT	%
FEDERAL DIRECT				
FEDERAL IMPACT,CURRENT OPS	50,000	0	(50,000)	-100%
MISCELLANEOUS FEDERAL DIRECT	50,000	50,000	0	0%
TOTAL FEDERAL DIRECT	100,000	50,000	(50,000)	-50%
FEDERAL THRU STATE				
MEDICAID	250,000	250,000	0	0%
FEDERAL THROUGH LOCAL	120,000	120,000	0	0%
TOTAL FEDERAL THRU STATE	370,000	370,000	0	0%
STATE REVENUE SOURCES				
FL EDUCATION FINANCE PROGRAM	6,304,029	6,578,250	274,221	4%
WORKFORCE DEVELOPMENT	655,109	665,868	10,759	2%
CO&DS WITHHELD FOR ADMIN EXP	4,795	4,795	0	0%
DIAGNOSTIC & LEARN. RESOURCE	250,000	210,000	(40,000)	-16%
RACING COMMISSION FUNDS	223,250	223,250	0	0%
STATE LICENSE TAX	30,000	30,000	0	0%
CLASS SIZE REDUCTION	11,203,943	8,621,771	(2,582,172)	-23%
SCHOOL RECOGNITION/MERIT SCH	0	0	0	0%
VOLUNTARY PRE-K	590,000	850,000	260,000	44%
OTHER MISC STATE REVENUE	50,000	30,000	(20,000)	-40%
TOTAL STATE REVENUE SOURCES	19,311,126	17,213,934	(2,097,192)	-11%
LOCAL REVENUE SOURCES				
DISTRICT SCHOOL TAXES	127,999,333	133,058,610	5,059,277	4%
TAX REDEMPTIONS	100,000	0	(100,000)	-100%
PAYMENT IN LIEU OF TAXES	100,000	100,000	0	0%
RENT	250,000	250,000	0	0%
INTEREST ON INVESTMENTS	600,000	1,720,000	1,120,000	187%
GIFTS, GRANTS, AND BEQUESTS	50,000	150,000	100,000	200%
ADULT EDUCATION COURSE FEES	20,000	20,000	0	0%
ADULT-POST SEC VOC COURSE FEE	0	0	0	0%
ADULT-OTHER SCHOOL,COURSE FEES	5,000	0	(5,000)	-100%
ADULT-OTHER STUDT FEE-TAB TEST	0	0	0	0%
PRE-K:SCHOOL AGE CHILDCARE FEE	5,000	600,000	595,000	11900%
TRANS-BUS FEES/OUTSIDE SOURCE	0	0	0	0%
TRANS-BUS FEES/SCHOOL&DEPART	625,000	0	(625,000)	-100%
TRANSPORTATION FEE-INTERNAL	0	0	0	0%
TRANSPORTATION FEE/CHARTERS	100,000	150,000	50,000	50%
SALE OF JUNK	0	0	0	0%
FEDERAL INDIRECT COST RATE	300,000	300,000	0	0%
MISCELLANEOUS LOCAL SOURCE-OTH	500,000	1,000,000	500,000	100%
REFUNDS OF PRIOR YEAR'S EXPEND	0	0	0	0%
COLLECTIONS DAMAGED TEXTBOOKS	0	0	0	0%
TOTAL LOCAL REVENUE SOURCES	130,654,333	137,348,610	6,694,277	5%

**THE SCHOOL BOARD OF MONROE COUNTY
GENERAL FUND**

	2024-25 BUDGET	2025-26 BUDGET	2024-25 BUDGET TO 2025-26 BUDGET CHANGE	
			AMOUNT	%
OTHER FIN SOURCES & TRANSFERS				
TRANSFERS FROM CAPITAL PROJECT	16,319,856	17,406,365	1,086,509	7%
TOTAL OTHER FINANCING SOURCES	16,319,856	17,406,365	1,086,509	7%
NON REVENUE SOURCES				
SALE OF EQUIPMENT	0	0	0	0%
INSURANCE LOSS RECOVERY	0	0	0	0%
TOTAL NON REVENUE SOURCES	0	0	0	0%
TOTAL REVENUES, OTHER FINANCING SOURCES AND NON REVENUE SOURCES	166,755,316	172,388,909	5,633,593	3%
BEGINNING FUND BALANCE	23,252,535	29,368,064	6,115,530	26%
TOTAL ESTIMATED REVENUE AND BEGINNIGN FUND BALANCE	190,007,850	201,756,973	11,749,123	6%
Appropriations/Expenditures				
INSTRUCTION	100,554,903	104,979,470	4,424,567	4%
STUDENT SUPPORT SERVICES	8,579,033	9,146,377	567,344	7%
INSTUCTIONAL MEDIA SERVICES	1,038,053	1,271,086	233,033	22%
INSTRUCTION & CURRICULUM	2,017,889	2,237,432	219,544	11%
INSTRUCTIONAL STAFF TRAINING	1,596,483	1,742,495	146,012	9%
INSTRUCTION RELATED TECHNOLOGY	2,471,646	2,547,705	76,059	3%
BOARD	1,035,732	1,141,763	106,031	10%
GENERAL ADMINISTRATION	1,110,520	1,286,735	176,215	16%
SCHOOL ADMINISTRATION	6,474,001	6,597,669	123,668	2%
FACILITIES & CONSTRUCTION	9,361,378	7,322,483	(2,038,895)	(22)%
FISCAL SERVICES	1,529,379	1,591,958	62,580	4%
FOOD SERVICES	124,574	52,289	(72,285)	(58)%
CENTRAL SERVICES	3,065,365	3,089,913	24,548	1%
PUPIL TRANSPORTATION SERVICES	6,414,854	6,629,776	214,922	3%
OPERATION OF PLANT	15,255,364	16,576,981	1,321,617	9%
MAINTENANCE OF PLANT	4,643,446	4,835,351	191,905	4%
ADMINISTRATIVE TECHNOLOGY SERV	579,933	650,108	70,175	12%
COMMUNITY SERVICES	602,764	689,318	86,554	14%
DEBT SERVICE	300,000	0	(300,000)	(100)%
TOTAL EXPENDITURES	166,755,316	172,388,909	5,633,593	3%
ENDING FUND BALANCE	23,252,535	29,368,064	6,115,530	26%
TOTAL APPROPRIATIONS/EXPENDITURES AND ENDING FUND BALANCE	190,007,850	201,756,973	11,749,123	6%

Monroe County Schools
Estimated Safe Schools Levy
For the 2025/26 Fiscal Year

	Actual YTD FY 24-25
Safety & Security Millage Revenue	\$ 2,728,536
Safe Schools Categorical Revenue	1,056,771
Total School Safety & Security Revenue	<u>3,785,307</u>
Safety and Security Costs	<u>(3,348,105)</u>
Balance (Carry Over)	<u>\$ 437,202</u>
	Budget FY 25-26
Estimated Safety & Security Millage Revenue	\$ 2,834,653
Safe Schools Categorical Revenue	1,060,185
Total School Safety & Security Revenue (Including Carry-Over of \$)	<u>4,332,040</u>
Budgeted Safety and Security Costs	<u>(3,771,052)</u>
Balance Carry Over	<u><u>\$ 560,988</u></u>

SPECIAL REVENUE PROGRAM OVERVIEW

This budget is consistent with the State Department of Education's "RED BOOK" format, which is also known as CAMIS (Cost Analysis Management Information System).

The combined special revenue budget for Federal Projects, and the Food Service Program, totals \$17.17 million for 2025-2026 and represents 5.35 percent of the total District budget.

These budgets account for programs for which revenues have been specifically designated by law or contract. The revenues cannot be diverted to other uses. The primary components of special revenue funds are the Food Service Program, and all Federal Projects.

The material presented in this budget reflects comparative data for each individual fund source as it relates to revenue and expenditures by both categories (function) and type (object).

The District receives Federal Financial Assistance for the enhancement of various educational programs. This assistance is generally received based on applications submitted to and approved by various granting agencies. These dollars are supplemental in nature and require compliance with "comparability" standards imposed by each Federal program. One measure of effectiveness for this program is reflected in the number and dollar value of special projects applied for and approved from one year to the next.

FOOD SERVICE

Normally, the Food Service Program is self-supporting through meal charges to adults and students (25.42%), through federal reimbursements for student meals (63.61%), USDA donated foods and cash in lieu (6.82%), afterschool and summer feeding programs (3.29%), and the state food service supplement (0.60%). Federal sources account for 73.71%, state sources account for 0.60%, and local sources account for 25.67% of the revenues in the Food Service program.

The Food Service Program allows schools to operate either as self-contained or as satellite operations for preparation and serving of meals.

Commodities supplement the Food Service Program and are allocated to the District on the basis of total participation in the Federal meal program. In a normal year, a significant portion of the meal program is comprised of free and reduced meals based on approved applications due to financial need.

In fiscal year 2024-25, total revenues of \$5.00 million were \$0.18 million less than the previous year and expenditures of \$6.24 million decreased by \$0.27 million. Fund balance decreased by \$1.24 million. Revenues are comprised of federal, state, and local sources. Federal sources decreased by \$0.11 million as well as local sources decreasing by \$0.07 million.

The total expenditure budget for the 2025-26 fiscal year is \$5.98 million, a decrease of \$.26 million from the ending expenditure in the 2024-25 fiscal year. Projected expenditures exceed projected revenue by \$0.38 million. The budgeted decrease in fund balance is attributable to higher food costs related to changes in federal school nutrition regulations.

FEDERAL CONTRACTED PROGRAMS

The District maintains guidelines for those that wish to apply for grant funds and support services. Federal and State grant application forms are completed by the individuals who will administer the program. These forms are obtained from the Florida Department of Education (FDOE). The applications include statements of

educational goals, instructional strategies to be used to attain the goals, and the projected budget to support these goals and strategies. Some grants require the District to provide matching funds to receive the grant. Others require in-kind services, where the District must demonstrate it is providing services from its own sources as a condition to receive the funds. Other grants require none of these conditions, so the money approved stands on its own to support the grant goals and strategies.

Once the grant application is completed, it is submitted to the School Board by the Superintendent for Board approval. If the Board approves the grant, it is submitted to the FDOE for approval. Spending for the project begins when FDOE approves the grant. Grant money is distributed to the Board by FDOE using one of two methods: (1) State grant proceeds are distributed to the District when the grant is approved by FDOE and (2) Federal Grant proceeds require the District to request the funds based on the expenditures incurred by the program. Any unspent federal or state dollars remaining in the District accounts when the grant periods end must be remitted back to FDOE.

The Federal Contracted Programs budget is \$11.20 million. The three largest grants are the Individuals with Disabilities Education Act (referred to as 'IDEA'), Title I, and Head Start totaling \$3.20 million, \$2.14 million, and \$2.00 million, respectively. These three grants account for 65.61% of this portion of the budget. The IDEA grant targets students with special educational needs, referred to as exceptional student education (ESE) students. The Head Start program targets pre-kindergarten students to increase the achievement level of 3 and 4 year olds with special attention to at-risk children. Approximately 200 families are served through the program at five schools. The Title I funds totaling \$2.00 million serve 5 schools with approximately 3,300 students. Three elementary schools and two K-8 schools are served with Title I funding. The budgets for the Federal Contracted Programs include prior year budgeted amounts which are reduced once the Florida Department of Education certifies the prior year roll forward amounts.

**THE SCHOOL BOARD OF MONROE COUNTY
SPECIAL REVENUE FUNDS SUMMARY**

Revenue	2023-24 AUDITED	2024-25 UNAUDITED	2025-26 BUDGET	2024-25 UNAUDITED ACTUAL TO 2025-26 BUDGET CHANGE	
				AMOUNT	%
FEDERAL DIRECT					
HEAD START	1,786,875	1,914,871	2,009,374	94,503	5%
MISCELLANEOUS FEDERAL DIRECT	1,074,768	1,306,050	1,828,624	522,573	40%
Total FEDERAL DIRECT	2,861,643	3,220,922	3,837,997	617,076	19%
FEDERAL THRU STATE					
EDUCATION STABILIZATION FUNDS K-12	816,209	202,227	0	(202,227)	(100)%
EDUCATION STABILIZATION FUNDS VPK	354,823	0	0	0	0%
FOOD SERVICE	3,900,944	3,789,137	4,133,196	344,059	9%
OTHER FEDERAL THROUGH STATE	6,147,226	6,434,022	7,355,518	921,496	14%
Total FEDERAL THRU STATE	11,219,202	10,425,386	11,488,714	1,063,328	10%
STATE SOURCES					
FOOD SERVICE SUPPLEMENT	35,283	33,757	34,685	928	3%
MISCELLANEOUS	155,824	0	0	0	0%
Total STATE SOURCES	191,107	33,757	34,685	928	3%
LOCAL SOURCES					
FOOD SERVICE SALES	1,148,850	1,099,361	1,425,130	325,769	30%
INTEREST INCOME	76,616	44,663	13,669	(30,994)	(69)%
MISCELLANEOUS	16,578	32,703	500	(32,203)	(98)%
Total LOCAL SOURCES	1,242,044	1,176,727	1,439,299	262,572	22%
TOTAL REVENUE	15,513,996	14,856,792	16,800,695	1,943,904	13%
BEGINNING FUND BALANCE	2,414,376	1,624,808	385,649	(1,239,159)	(76)%
TOTAL ESTIMATED REVENUE & BEGINNING FUND	17,928,372	16,481,600	17,186,344	704,744	4%
Appropriations/Expenses					
INSTRUCTION	5,057,730	4,373,317	4,786,559	413,242	9%
STUDENT SUPPORT SERVICES	2,853,131	2,990,386	3,556,313	565,927	19%
INSTRUCTIONAL MEDIA SERVICES	0	0	0	0	0%
INSTRUCTION & CURRICULUM	1,197,718	1,285,100	1,537,731	252,631	20%
INSTRUCTIONAL STAFF TRAINING	558,809	466,265	661,736	195,471	42%
INSTRUCTION RELATED TECHNOLOGY	2,755	2,488	2,638	150	6%
GENERAL ADMINISTRATION	344,251	478,652	496,474	17,822	4%
SCHOOL ADMINISTRATION	0	15,728	57,374	41,645	265%
FACILITIES & CONSTRUCTION	52,275	0	0	0	0%
FOOD SERVICE	5,948,924	6,238,779	5,980,780	(6,224,734)	(100)%
CENTRAL/STAFF SERVICES	6,774	21,214	14,045	(7,072)	(33)%
PUPIL TRANSPORTATION SERVICES	2,434	13,556	14,142	52,846	390%
OPERATION OF PLANT	59,371	83,763	66,402	(83,663)	(100)%
MAINTENANCE OF PLANT	0	0	100	0	0%
COMMUNITY SERVICES	168,729	0	0	17,174,294	0%
OTHER CAPITAL OUTLAY	50,664	126,702	0	17,047,592	13455%
TOTAL EXPENDITURES	16,303,564	16,095,951	17,174,294	1,078,343	7%
ENDING FUND BALANCE	1,624,808	385,649	12,050	(373,598)	(97)%
TOTAL APPROPRIATIONS/EXPENDITURES AND ENDING FUND BALANCE	17,928,372	16,481,600	17,186,344	704,744	4%

**THE SCHOOL BOARD OF MONROE COUNTY
SCHOOL FOOD SERVICE**

Revenue	2023-24 AUDITED	2024-25 UNAUDITED	2025-26 BUDGET	2024-25 UNAUDITED ACTUAL TO 2025-26 BUDGET CHANGE	
				AMOUNT	%
FEDERAL THRU STATE					
SCHOOL LUNCH REIMBURSEMENT	2,418,118	2,436,783	2,640,814	204,032	8%
SCHOOL BREAKFAST REIMBURSEMENT	564,786	602,583	670,422	67,839	11%
CHILD CARE FOOD PROGRAM	199,457	215,223	255,401	40,179	19%
U.S.D.A. DONATED COMMODITIES	94,701	0	99,500	99,500	0%
CASH IN LIEU OF DONATED FOODS	225,394	380,339	282,675	(97,664)	(26)%
SUMMER FOOD SERVICE PROGRAM	169,041	154,210	184,383	30,173	20%
OTHER FOOD SERVICES	229,448	0	0	0	0%
TOTAL FEDERAL THRU STATE	3,900,944	3,789,137	4,133,196	344,059	9%
STATE REVENUE SOURCES					
SCHOOL BREAKFAST SUPPLEMENT	14,966	12,878	15,465	2,587	20%
SCHOOL LUNCH SUPPLEMENT	20,317	20,879	19,220	(1,659)	(8)%
TOTAL STATE REVENUE SOURCES	35,283	33,757	34,685	928	3%
LOCAL REVENUE SOURCES					
INTEREST ON INVESTMENTS	76,616	44,663	13,669	(30,994)	(69)%
STUDENT LUNCHES	695,354	661,572	838,425	176,853	27%
STUDENT BREAKFASTS	100,444	112,748	201,239	88,491	78%
ADULT BREAKFAST/LUNCHES	36,219	34,785	50,020	15,235	44%
STUDENT & ADULT A LA CARTE	295,662	284,224	330,446	46,222	16%
OTHER FOOD SALES	21,171	6,032	5,000	(1,032)	(17)%
MISCELLANEOUS LOCAL SOURCE-OTH	578	1,463	500	(963)	(66)%
GIFTS, GRANTS, AND BEQUESTS	16,000	31,240	0	(31,240)	(100)%
TOTAL LOCAL REVENUE SOURCES	1,242,044	1,176,727	1,439,299	262,572	22%
TOTAL REVENUES AND OTHER FINANCING SOURCES	5,178,271	4,999,621	5,607,180	607,559	12%
BEGINNING BALANCE	2,414,376	1,624,808	385,649	(1,239,158)	(76)%
TOTAL ESTIMATED REVENUE & BEGINNING FUND BALANCE	7,592,647	6,624,429	5,992,829	(631,599)	(10)%
Appropriations/Expenses					
FOOD SERVICES	5,967,839	6,238,779	5,980,780	(257,999)	(4)%
TOTAL EXPENDITURES	5,967,839	6,238,779	5,980,780	(257,999)	(4)%
ENDING FUND BALANCE	1,624,808	385,649	12,050	(373,600)	(97)%
TOTAL APPROPRIATIONS/EXPENDITURES AND ENDING FUND BALANCE	7,592,647	6,624,429	5,992,829	(631,599)	(10)%

**THE SCHOOL BOARD OF MONROE COUNTY
SPECIAL REVENUE FEDERAL FUNDS**

Revenue	2023-24 AUDITED	2024-25 UNAUDITED	2025-26 BUDGET	2024-25 UNAUDITED ACTUAL TO 2025-26 BUDGET CHANGE	
				AMOUNT	%
FEDERAL DIRECT					
HEAD START	1,786,875	1,914,871	2,009,374	94,503	5%
MISCELLANEOUS FEDERAL DIRECT	1,074,768	1,306,050	1,828,624	522,573	40%
TOTAL FEDERAL DIRECT	2,861,643	3,220,922	3,837,997	617,076	19%
FEDERAL THRU STATE					
VOCATIONAL EDUCATION ACTS	83,186	53,940	115,857	61,917	115%
ADULT GENERAL EDUCATION	125,198	193,690	70,655	(123,035)	(64)%
ENG. LIT & CIVICS EDUCATION	51,537	63,488	35,853	(27,635)	(44)%
TEACHER & PRINCIPAL TRAINING	308,305	313,267	450,017	136,750	44%
INDIVIDUALS WITH DISABILITIES	2,629,774	2,630,441	3,198,316	567,875	22%
ELEM & SEC EDUC ACT (TITLE I)	1,871,830	1,960,899	2,136,250	175,351	9%
LANGUAGE INSTRUCTION-TITLE III	148,543	312,802	273,040	(39,762)	(13)%
21ST CENTURY SCHOOLS-TITLE IV	147,007	127,658	199,364	71,706	56%
OTHER FEDERAL THROUGH STATE	651,391	777,838	876,165	98,328	13%
TOTAL FEDERAL THRU STATE	6,016,772	6,434,022	7,355,518	921,496	14%
TOTAL REVENUE	8,878,416	9,654,944	11,193,515	1,538,572	16%
BEGINNING FUND BALANCE	0	0	0	0	0%
TOTAL ESTIMATED REVENUE & BEGINNING	8,878,416	9,654,944	11,193,515	1,538,572	16%
Appropriations/Expenses					
INSTRUCTION	4,173,734	4,181,903	4,786,559	604,657	14%
STUDENT PERSONNEL SERVICES	2,727,577	2,990,386	3,556,313	565,927	19%
INSTRUCTION & CURRICULUM	1,196,498	1,285,100	1,537,732	252,632	20%
INSTRUCTIONAL STAFF TRAINING	438,113	465,459	661,736	196,276	42%
INSTRUCTION RELATED TECHNOLOGY	2,755	2,488	2,638	150	6%
GENERAL ADMINISTRATION	302,950	468,644	496,474	27,830	6%
SCHOOL ADMINISTRATION	0	15,728	57,374	41,645	265%
INFORMATION SERVICES	0	18,437	4,295	(14,141)	(77)%
CENTRAL/STAFF SERVICES	2,369	2,777	9,750	6,973	251%
PUPIL TRANSPORTATION SERVICES	1,002	13,556	14,142	586	4%
OPERATION OF PLANT	1,667	83,763	66,402	(17,361)	(21)%
MAINTENANCE OF PLANT	0	0	100	100	0%
OTHER CAPITAL OUTLAY	31,749	126,702	0	(126,702)	(100)%
TOTAL EXPENDITURES	8,878,416	9,654,944	11,193,515	1,538,572	16%
ENDING FUND BALANCE	0	0	0	0	0%
TOTAL APPROPRIATIONS/EXPENDITURES AND ENDING FUND BALANCE	8,878,416	9,654,944	11,193,515	1,538,572	16%

DEBT SERVICE OVERVIEW

The 2025-2026 debt service budget is estimated at \$20.65 million and represents 6.44 percent of the total budget.

School districts are required to account for the payment of interest and principal of general long-term debt. The funds noted in this section of the budget incorporate repayment on the Certificates of Participation (COPs), Qualified School Construction Bonds (QSCB), and Sales Tax Revenue Bonds.

The Debt Service Fund consists of \$1.86 million of federal tax rebates for Qualified School Construction Bonds (QSCBs), \$20.53 million of transfers-in from Capital Outlay, and \$31.06 million of fund balance carried forward from FY 2025. A total of \$20.65 million is expected to be paid in principal, interest, and fee payments to retire debts.

The legal debt margin is \$5,905,527,053. The net bonded debt applicable to the legal debt margin is \$0. This means the net bonded debt applicable to the legal debt margin is 0%.

Retirement of obligated debt is a primary objective of the district. On May 18, 2018, the District issued Sales Tax Revenue Bonds, Series 2019 in the form of a loan to PNC Bank in the par amount of \$22,500,000 that will be retired on October 1, 2025. Annual debt service payments in the amount of \$3.46 million will be made until the debt is retired. In addition, on September 7, 2021 the District issued Certificates of Participation, Series 2021 in the aggregate amount of \$32,000,000 that will retire on June 30, 2036.

Monroe County District School Board
2025-2026
Computation of Legal Debt Margin
July 1, 2025
(unaudited)

2024 NON-EXEMPT TAXABLE ASSESSED VALUATION	\$ 59,055,270,025
DEBT LIMIT PERCENTAGE	10%
LEGAL DEBT MARGIN	\$ 5,905,527,053
AMOUNT OF DEBT APPLICABLE TO DEBT LIMIT:	
TOTAL BONDED DEBT (PRINCIPAL)	\$0.00
LESS DEBT SERVICE FUNDS AVAILABLE (PRINCIPAL)	\$0.00
NET BONDED DEBT APPLICABLE TO DEBT LIMIT	\$ <u>0</u>
AVAILABLE BALANCE	\$ <u>5,905,527,053</u>

**THE SCHOOL BOARD OF MONROE COUNTY
DEBT SERVICE FUNDS SUMMARY**

Revenue	2023-24 AUDITED	2024-25 UNAUDITED	2025-26 BUDGET	2024-25 UNAUDITED ACTUAL TO 2025-26 BUDGET CHANGE	
				AMOUNT	%
FEDERAL DIRECT					
MISCELLANEOUS FEDERAL DIRECT	1,882,396	1,863,745	1,863,745	(0)	(0)%
TOTAL FEDERAL DIRECT	1,882,396	1,863,745	1,863,745	(0)	(0)%
LOCAL REVENUE SOURCES					
INTEREST ON INVESTMENTS	482,380	693,168	0	(693,168)	(100)%
TOTAL LOCAL REVENUE SOURCES	482,380	693,168	0	(693,168)	(100)%
OTHER FIN SOURCES & TRANSFERS					
TRANSFERS FROM CAPITAL PROJECT	20,522,126	20,528,913	20,530,385	1,472	0%
TOTAL OTHER FIN SOURCES & TRANSFERS	20,522,126	20,528,913	20,530,385	1,472	0%
TOTAL REVENUES AND OTHER FINANCING SOURCES	22,886,902	23,085,827	22,394,130	(691,697)	(3)%
BEGINNING BALANCE	26,395,149	28,623,084	31,061,816	2,438,732	9%
TOTAL ESTIMATED REVENUE & BEGINNING FUND	49,282,051	51,708,910	53,455,946	1,747,035	3%
Appropriations/Expenses					
DEBT SERVICE	20,658,967	20,647,095	20,648,567	1,472	0%
TOTAL EXPENDITURES	20,658,967	20,647,095	20,648,567	1,472	0%
ENDING FUND BALANCE	28,623,084	31,061,816	32,807,379	1,745,563	6%
TOTAL APPROPRIATIONS/EXPENDITURES AND ENDING FUND BALANCE	49,282,051	51,708,910	53,455,946	1,747,035	3%

CAPITAL IMPROVEMENT BUDGET OVERVIEW

The Capital Improvement Program totals \$86.90 million for 2025-26 and represents 27.10 percent of the total budget.

This budget and schedule of projects reflects the School Board's commitment to provide quality educational facilities encompassed by a safe and healthy environment for learning. It is through this commitment the School Board of Monroe County provides and maintains an environment enriched by opportunities for learning and individual growth that all Keys residents have come to expect as part of their quality of life.

The School Board has appropriated \$86.90 million for Capital Improvements throughout the school district for the 2025-2026 fiscal year. The budget is appropriated as follows:

- ✓ 42.23% for Maintenance, Renovation and Repair Projects
- ✓ 36.25% for Major Construction Projects
- ✓ 17.14% for Technology Projects
- ✓ 4.38% for Equipment, school buses, and vehicles

Transfers totaling \$37.94 million include \$6.00 million to the General Fund for Charter School Capital Outlay; \$3.00 million for bus driver's salaries and benefits; \$3.85 million for maintenance, and facility management; \$2.85 million for Technology; \$1.00 million for property insurance; and \$20.53 million transferred to the Debt Service Fund for Certificate of Participation (COPs) and sales tax bond payments.

As part of the budget cycle, the School Board in open public session reviews, discusses, and approves an annual capital outlay plan for expenditure of taxpayers' 0.60-mill property tax revenue. Estimated Capital Outlay projects from all fund sources available for 2025-2026 are itemized on a subsequent project listing.

Capital Outlay priorities are used to rank the need and importance of projects. These priorities are:

- Safety to Life
- Legal Mandates
- Protecting the Current Investment
- Programs and Other Priorities
- Pupil-Teacher Ratio
- Energy Efficiency
- Administrative Space to Complement Administrative and Support Effort
- Permanent and Long-Lasting Facilities

It is also important to note increasingly more of the school system's capital improvement dollars are being driven by outside influences, resulting in an escalation of educational facility needs and costs to meet student growth. Examples of outside influences are the Department of Environmental Regulations; Environmental Protection Agency mandates; local government "concurring

requirements” tied to the infrastructure; the community Comprehensive Plan related to land use and rezoning matters; local environment ordinances requiring quantity regulations; the state Class Size Reduction mandate; and construction inflation. These influences have placed a strain on the school district’s capital improvement dollars.

The five-year plant survey is the primary basis for capital expenditures each fiscal year. Its purpose is to aid in formulating plans for housing the educational activities of students and staff on the school district for the next several years. It must consider the local comprehensive plan in its forecast strategies. Plan development must be based on all available data regarding the current status of facilities in relation to capital outlay full-time equivalency (COFTE) student membership and projected changes in such student membership. The intent of the survey is to encourage the thoughtful, orderly development of a program for providing educational and ancillary plants to adequately house the educational and

academic support activities of the district. It must be conducted every five years. Additional costs for “spot surveys” submitted to and approved by FDOE for capital outlay needs that arise in the years after the initial survey is completed are added to the original survey cost. Other costs that are added are building code, hurricane shelter, environmental, and construction inflation impacts.



The overall Capital Projects Funds budget increased by \$9.89 million (compared to last year budget) primarily due to the start of the Founders Park, Rex Weech Field, and Reynolds Renovation projects. The capital projects budget also includes a set-aside of \$9.6 million for repairs and renovation in case of a named windstorm. This set-aside covers the District’s \$9.6 million self-insured risk from a named windstorm. This budget also includes funding for maintenance, renovation, and repairs to existing school facilities, significant investments in State-of-the-Art technology, the District’s Security and Safety projects, and equipment and vehicle replacements.

The ½ cent sales tax was placed on the ballot for renewal on November 5, 2024, to address unmet capital needs and was passed by the voters with approximately 71% of the electorate voting for the renewal. Collection of the ½ cent sales tax began on January 1, 2026 and end on December 31, 2035. The proceeds from this tax will be used to upgrade and address security needs at school facilities, equip schools with modern technology, construct new or replacement facilities, provide for renovations to existing school structures and other permitted capital improvements.

Monroe County Schools issued Qualified School Construction Bonds (QSCBs) in the amount of \$36 million in June 2010. The American Recovery and Reinvestment Act of 2009 established the Qualified School Construction Bond (QCSB) program. QSCBs are financial instruments that provide a subsidy in the form of tax credits to a bank or other financial institution that holds the QSCBs. The approved QSCB program is one in which states or local governments are authorized to issue Qualified School Construction Bonds. Under this program, qualified school districts can borrow funds with no interest cost. The School District’s debt service obligation is only for the principal amount of the bonds. The final

payment on this bond will be on June 1, 2027. This QSCB was issued to finance construction at Horace O 'Bryant School.

The District issued Certificates of Participation, Series 2018A, in the amount of \$31,260,000 to finance a portion of the construction at Stanley Switlik Elementary. The financing was accomplished through the issuance of Certificates of Participation, Series 2018A, to be repaid from the proceeds of rents paid by the District.

On June 14, 2019, the District issued Sales Tax Revenue Bonds, Series 2019 to PNC Bank in the amount of \$22,500,000 to finance construction at Key West High School, Marathon Middle/High School, Stanley Switlik Elementary, and Coral Shores High School. The financing was accomplished through the issuance of Sales Tax Revenue Bonds, Series 2019, to be repaid from the revenues derived from school capital outlay surtax collections.

On September 7, 2021, the District issued Certificates of Participation, Series 2021A, in the amount of \$32,000,000 to finance the construction at Sugarloaf Elementary. The financing was accomplished through the issuance of Certificates of Participation, Series 2021A, to be repaid from the proceeds of rents paid by the District.

CAPITAL IMPROVEMENT PROGRAM

Project Listing Summaries

The major portion of this section is a summary listing of capital projects for 2025-2026 by category and project number as noted on the following two pages:

School Board of Monroe County
Proposed Funding by Project
Fiscal Year 2024-25

AMOUNT TO APPROPRIATE: 86,900,999

APPROPRIATIONS:

Projects

High School Projects

3923 CSHS/Founders Park 6,196,680

3208 TRMS 4,713,982

Other Educational Sites Projects

3261 Reynolds School Renovation 4,838,860

Support Facility Projects

3937 Bruce Hall Renovation 2,000,000

TOTAL CONSTRUCTION PROJECTS 17,749,522

Other Projects

0001 Discretionary 1,125,259

3005 A/C HVAC 2,456,633

3012 Maintenance/Repair 3,200,573

3013 Roofing 1,643,417

3019 Lease of Portables 100,000

3077 Painting 780,729

3096 Plumbing 50,000

3102 ADA 50,000

3108 VCT/Flooring 50,000

3114 Fencing 52,855

3118 Electrical 64,900

3198 Fire Alarm 25,000

3228 Safety to Life 455,332

3271 Waster Water 2010 50,000

3295 Security Projects 271,118

3288 Construction Consultants 270,371

3293 Deferred Maintenance Projects/Hurricane Repairs 9,643,239

3066 Telephone/Intercom Sytems 50,000

3299 CCTV. 210,025

3333 Hardening Grant 127,898

TOTAL MAINTENANCE, RENOVATION, AND REPAIR 20,677,349

Technology Projects

3016 WAN Equipment 214,546

3021 Network Admin/Security SW 1,318,094

3023 Permanent Records Solution 130,000

3025 WAN Communications 192,652

3028 Admin Resources 300,000

3036 ITV Equipment 60,700

3042 IS Curriculum Software 1,846,270

3272 Computer Refresh 3,032,437

3351 WAN Equipment/Support 49,956

School Board of Monroe County

Proposed Funding by Project

3911	Xerox	Fiscal Year 2024-25	263,627
3601	Management/Prof dev SW		150,000
3602	Teacher Student Productivity SW		429,750
3604	School Technology Funds		88,500
3701	ERP System		317,867
TOTAL TECHNOLOGY PROJECTS			<u>8,394,398</u>
Equipment/Vehicles			
3007	Equipment - Maintenance		50,000
3745	Equipment - Music		45,000
3755	Equipment - School FF&E		433,797
3760	Equipment - Admin FF&E		60,000
3010	Buses		700,000
3011	Vehicles		771,000
3399	Radio & Repeater		83,183
TOTAL EQUIPMENT/VEHICLES			<u>2,142,980</u>
TOTAL EXPENDITURES			<u>48,964,249</u>
Transfers			
3026	Funded by 2 mill		2,200,000
3927	Facility Project Management		350,000
3914	Transfer for School Maintenance		3,500,000
3017	Charter School PECO		651,000
3920	Transfer for Property Insurance		1,000,000
3999	Eaton Street Rental		60,000
3701	ERP/MIS		650,000
3902	Charter School Capital Funds (Sales Tax)		2,927,000
3705	Charter School Capital Funds (Mill)		3,068,365
3336	Bus Driver's Salaries & Benefits		3,000,000
			<u>17,406,365</u>
Debt Service			
3899	Sales Tax Revenue Bond (2019) (Fund 298)		3,466,411
3915	COP 2018 & 2021 Series A		2,692,906
3916	Sales Tax Revenue Bond (2017) (Fund 296)		12,433,750
3975	Qualified School Construction Bond 2010		1,937,318
			<u>20,530,385</u>
TOTAL EXPENDITURES AND TRANSFERS			86,900,999
Budgeted Ending Fund Balance			<u>0</u>
TOTAL BUDGETED APPROPRIATIONS			<u><u>86,900,999</u></u>

**THE SCHOOL BOARD OF MONROE COUNTY
CAPITAL FUNDS SUMMARY**

Revenue	2023-24 AUDITED	2024-25 UNAUDITED	2025-26 BUDGET	2024-25 UNAUDITED ACTUAL TO 2025-26 BUDGET CHANGE	
				AMOUNT	%
STATE REVENUE SOURCES					
CO&DS DISTRIBUTED	289,441	0	290,000	290,000	0%
PUBLIC EDUC CAP OUTLAY (PECO)	0	0	2,000,000	2,000,000	0%
CHARTER SCHOOL CAPITAL OUTLAY	582,052	598,068	651,000	52,932	9%
OTHER MISC STATE REVENUE	0	0	127,898	127,898	0%
TOTAL STATE REVENUE SOURCES	871,493	598,068	3,068,898	2,470,830	81%
LOCAL REVENUE SOURCES					
DISTRICT LOCAL CAP IMPROV TAX	25,749,009	27,285,228	34,015,836	6,730,608	25%
SCH.DISTR. LOCAL SALES TAX	26,971,004	27,151,042	25,000,000	(2,151,042)	(8)%
TAX REDEMPTIONS	0	0	0	0	0%
INTEREST ON INVESTMENTS	1,072,782	802,389	0	(802,389)	(100)%
MISCELLANEOUS LOCAL SOURCE-OTH	8,050	0	0	0	0%
REFUNDS OF PRIOR YEAR'S EXPEND	227,247	0	0	0	0%
GIFTS, GRANTS, AND BEQUESTS	0	504,445	0	(504,445)	(100)%
TOTAL LOCAL REVENUE SOURCES	54,028,092	55,743,104	59,015,836	3,272,732	6%
TOTAL REVENUES AND OTHER FINANCING SOURCES	54,899,585	56,341,172	62,084,734	5,743,562	10%
BEGINNING BALANCE	37,756,588	21,912,059	24,816,265	2,904,206	13%
TOTAL ESTIMATED REVENUE & BEGINNING FUND	92,656,173	78,253,231	86,900,999	8,647,768	11%
Appropriations/Expenses					
FACILITIES & CONSTRUCTION	33,364,309	15,531,289	48,964,249	33,432,960	215%
OPERATION OF PLANT	0	0	0	0	0%
DEBT SERVICE	0	0	0	0	0%
TOTAL EXPENDITURES	33,364,309	15,531,289	48,964,249	33,432,960	215%
Transfers to Debt Service and General Fund	37,379,805	37,905,677	37,936,750	31,073	0%
ENDING FUND BALANCE	21,912,059	24,816,265	0	(24,816,265)	(100)%
TOTAL APPROPRIATIONS/EXPENDITURES AND ENDING FUND BALANCE	92,656,173	78,253,231	86,900,999	8,647,768	11%

INTERNAL SERVICE OVERVIEW

The 2025-2026 internal service budget is estimated at \$23.49 million and represents 7.33% of the total budget.

The Internal Service Fund (\$23.49 million, 7.33%) is used to account for the District's individual self-insurance programs. The principal operating revenues of the District's internal service funds are Board contributions for premium revenues of the property and casualty, workers' compensation, and group medical self-insurance programs and charges for self-insurance premiums for dependent and retiree coverage. Operating expenses include salaries and benefits, purchased services, and insurance claims.

The results of financial operations for the Health Insurance, VISTA Insurance, and the Workers' Compensation/General Liability Self-Insurance Funds showed increase during the fiscal year 2024-2025. The Internal Service Fund ended the fiscal year with a net position of \$5,279,492 compared to a balance of \$1,250,641 for the fiscal year ended June 30, 2024, a \$4.0 million increase.

The Health Insurance Self-Insurance Fund reported premium revenues, loss recoveries, and interest income that fell short of covering claims expenses and other operating expenses by (\$2,180,083). To support the fund, the District transferred \$5.5 million from General Fund to Health Insurance Fund during the fiscal year 2024-25. As a result of the transfer, the net position of the Health Insurance fund increased from \$77,864 to \$3,397,781. To address rising cost, a 13% increase in premiums is proposed in the 2025-26 budget.

The Workers' Compensation/General Liability Self-Insurance Fund reported premium revenues, loss recoveries, and interest income exceeding claims expenses by \$736,645. As a result, the net position increased from \$643,915 to \$1,380,560. For the 2025-2026 budget year, there will be no change in workers compensation premiums as the rate closely reflects the actuarially determined premium.

Claims expenses for these funds include Incurred But Not Reported (IBNR) as required by the Government Accounting Standards Board. These IBNR adjustments, in essence, report claims expense on a fully accrual basis, as opposed to a cash basis.

**THE SCHOOL BOARD OF MONROE COUNTY
INTERNAL SERVICE FUNDS SUMMARY**

Revenue	2023-24 AUDITED	2024-25 UNAUDITED	2025-26 BUDGET	2024-25 UNAUDITED ACTUAL TO 2025-26 BUDGET CHANGE	
				AMOUNT	%
LOCAL REVENUE SOURCES					
INTEREST ON INVESTMENTS	214,158	252,318	0	(252,318)	(100)%
GIFTS, GRANTS, AND BEQUESTS	105,841	175,000	75,000	(100,000)	(57)%
PREMIUM REVENUE	2,348,074	2,957,246	2,854,000	(103,246)	(3)%
PREMIUM REVENUE BOARD	9,939,412	10,781,023	13,625,000	2,843,977	26%
PREMIUM REVENUE EMPLOYEE DED.	2,593,301	2,739,195	3,000,000	260,805	10%
PREMIUM REVENUE/VISTA RETIREES	334,655	372,305	400,000	27,695	7%
TOTAL LOCAL REVENUE SOURCES	15,535,441	17,277,087	19,954,000	2,676,913	15%
NON REVENUE SOURCES					
TRANSFERS	4,200,000	5,500,000	2,500,000	(3,000,000)	(55)%
INSURANCE LOSS RECOVERY	6,876,580	2,658,353	2,000,000	(658,353)	(25)%
TOTAL NON REVENUE SOURCES	11,076,580	8,158,353	4,500,000	(3,658,353)	(45)%
BEGINNING NET POSITION	1,553,531	1,250,641	5,279,492	4,028,851	322%
TOTAL ESTIMATED REVENUE & BEGINNING FUND BALANCE	28,165,552	26,686,081	29,733,492	3,047,411	11%
Appropriations/Expenses					
CENTRAL SERVICES	26,914,911	21,406,589	23,489,282	2,082,693	10%
TOTAL EXPENSES	26,914,911	21,406,589	23,489,282	2,082,693	10%
ENDING NET POSITION	1,250,641	5,279,492	6,244,210	964,718	18%
TOTAL APPROPRIATIONS/EXPENDITURES AND ENDING FUND BALANCE	28,165,552	26,686,081	29,733,492	3,047,411	11%

THE SCHOOL BOARD OF MONROE COUNTY
WORKMANS COMP / GENERAL LIABILITY INTERNAL SERVICE FUND

Revenue	2023-24 AUDITED	2024-25 UNAUDITED	2025-26 BUDGET	2024-25 UNAUDITED ACTUAL TO 2025-26 BUDGET CHANGE	
				AMOUNT	%
LOCAL REVENUE SOURCES					
INTEREST ON INVESTMENTS	105,196	120,298	0	(120,298)	(100)%
PREMIUM REVENUE	1,510,122	1,989,169	1,800,000	(189,169)	(10)%
TOTAL LOCAL REVENUE SOURCES	1,615,318	2,109,466	1,800,000	(309,466)	(15)%
NON REVENUE SOURCES					
INSURANCE LOSS RECOVERY	130,340	187,850	200,000	12,150	6%
TOTAL NON REVENUE SOURCES	130,340	187,850	200,000	12,150	6%
BEGINNING NET POSITION	789,805	643,915	1,380,561	736,645	114%
TOTAL ESTIMATED REVENUE & BEGINNING FUND BALANCE	2,535,463	2,941,232	3,380,561	439,329	15%
Appropriations/Expenses					
CENTRAL SERVICES	1,891,548	1,560,671	1,541,846	(18,825)	(1)%
TOTAL EXPENDITURES	1,891,548	1,560,671	1,541,846	(18,825)	(1)%
ENDING NET POSITION	643,915	1,380,561	1,838,715	458,154	33%
TOTAL APPROPRIATIONS/EXPENDITURES AND ENDING FUND BALANCE	2,535,463	2,941,232	3,380,561	439,329	15%

THE SCHOOL BOARD OF MONROE COUNTY
VISTA INTERNAL SERVICE FUND

Revenue	2023-24 AUDITED	2024-25 UNAUDITED	2025-26 BUDGET	2024-25 UNAUDITED ACTUAL TO 2025-26 BUDGET CHANGE	
				AMOUNT	%
LOCAL REVENUE SOURCES					
INSURANCE LOSS RECOVERIES	0	0	0	0	0%
PREMIUM REVENUE	225,774	325,291	354,000	28,709	9%
TOTAL LOCAL REVENUE SOURCES	225,774	325,291	354,000	28,709	9%
NON REVENUE SOURCES					
INTEREST ON INVESTMENTS	24,937	18,358	0	(18,358)	(100)%
TOTAL NON REVENUE SOURCES	24,937	18,358	0	(18,358)	(100)%
BEGINNING NET POSITION	596,164	528,862	501,150	(27,712)	(5)%
TOTAL ESTIMATED REVENUE & BEGINNING FUND BALANCE	846,875	872,510	855,150	(17,361)	(2)%
Appropriations/Expenses					
CENTRAL SERVICES	318,014	371,361	354,000	(17,361)	(5)%
TOTAL EXPENSES	318,014	371,361	354,000	(17,361)	(5)%
ENDING NET POSITION	528,862	501,150	501,150	0	0%
TOTAL APPROPRIATIONS/EXPENDITURES AND ENDING FUND BALANCE	846,875	872,510	855,150	(17,361)	(2)%

**THE SCHOOL BOARD OF MONROE COUNTY
HEALTH INSURANCE INTERNAL SERVICE FUND**

Revenue	2023-24 AUDITED	2024-25 UNAUDITED	2025-26 BUDGET	2024-25 UNAUDITED ACTUAL TO 2025-26 BUDGET CHANGE	
				AMOUNT	%
LOCAL REVENUE SOURCES					
INTEREST ON INVESTMENTS	84,025	113,662	0	(113,662)	(100)%
GIFTS, GRANTS, AND BEQUESTS	105,841	175,000	75,000	(100,000)	(57)%
PREMIUM REVENUE	612,177	642,786	700,000	57,214	9%
PREMIUM REVENUE BOARD	9,939,412	10,781,023	13,625,000	2,843,977	26%
PREMIUM REVENUE EMPLOYEE DED.	2,593,301	2,739,195	3,000,000	260,805	10%
PREMIUM REVENUE/VISTA RETIREES	334,655	372,305	400,000	27,695	7%
TOTAL LOCAL REVENUE SOURCES	13,669,412	14,823,972	17,800,000	2,976,028	20%
NON REVENUE SOURCES					
TRANSFERS FROM OTHER FUNDS	4,200,000	5,500,000	2,500,000	(3,000,000)	(55)%
INSURANCE LOSS RECOVERY	6,746,240	2,470,503	1,800,000	(670,503)	(27)%
TOTAL NON REVENUE SOURCES	10,946,240	7,970,503	4,300,000	(670,503)	(8)%
BEGINNING NET POSITION	167,562	77,864	3,397,781	3,319,918	4264%
TOTAL ESTIMATED REVENUE & BEGINNING FUND BALANCE	24,783,214	22,872,338	25,497,781	2,625,443	11%
Appropriations/Expenses					
CENTRAL SERVICES	24,705,350	19,474,557	21,593,436	2,118,879	11%
TOTAL EXPENSES	24,705,350	19,474,557	21,593,436	2,118,879	11%
ENDING NET POSITION	77,864	3,397,781	3,904,346	506,564	15%
TOTAL APPROPRIATIONS/EXPENDITURES AND ENDING FUND BALANCE	24,783,214	22,872,338	25,497,781	2,625,443	11%

FIDUCIARY FUNDS OVERVIEW

The fund totals \$53,128 and represents .02% of the total budget.

TRUST AND AGENCY activity is the primary emphasis of this portion of the budget. This accounts for assets held by the School District acting in the capacity of trustee or agent for external or internal entities. The Board maintains one pension trust fund.

As authorized by Section 1012.685, Florida Statutes, the Board implemented an Early Retirement Plan (ERP) effective July 1, 1992. The ERP is a single-employer public employee retirement system (PERS) and was offered for only one year. The purpose of the ERP was to provide eligible District employees, who elect to retire under the early retirement provisions of the Florida Retirement System with a monthly benefit equal to the statutory reduction of the normal retirement benefits when early retirement precedes the normal retirement age of 62.

The Board administers the ERP assets in a pension trust fund and is responsible for their investment. The Board appoints and removes the ERP administrator. A summary of Eligibility and Benefits follows:

- **Eligibility.** All full-time United Teachers of Monroe bargaining unit members or administrative support personnel who were members of the FRS or the Teachers Retirement System (TRS) and who had attained the age of 55 as of August 1, 1992, completed 25 or more years of creditable service as determined by the FRS or the TRS, and have made application for benefits on or before June 10, 1992.
- **Benefits.** The amount of early payment reduction in monthly benefits from the FRS or the TRS as a consequence of early retirement.

As of June 30, 2025, there were five retirees and their beneficiaries receiving benefits under the ERP. There are no current employees eligible to participate in the ERP.

Total contributions to the ERP in the 2024-25 fiscal year amounted to \$51,581.16, all of which were paid by the Board. The District has budgeted \$53,128 for the current year.

All of the assets in the District's pension trust fund are legally required reserves. None of the assets have been designated by the Board for any other specific purpose. Costs of administering the ERP are financed through the ERP's resources (employer contributions and investment earnings).

**THE SCHOOL BOARD OF MONROE COUNTY
FIDUCIARY FUNDS SUMMARY**

	2023-24 AUDITED	2024-25 UNAUDITED	2025-26 BUDGET	2024-25 UNAUDITED ACTUAL TO 2025-26 BUDGET CHANGE	
				AMOUNT	%
Revenue					
LOCAL REVENUE SOURCES					
INTEREST ON INVESTMENTS	8,110	7,497	0	(7,497)	(100)%
OTHER OPERATING REVENUE	50,079	51,581	53,128	1,547	3%
TOTAL LOCAL REVENUE SOURCES	58,189	59,078	53,128	(5,950)	(10)%
BEGINNING FUND BALANCE	214,026	222,136	229,633	7,497	3%
TOTAL ESTIMATED REVENUE & BEGINNING FUND BALANCE	272,215	281,214	282,761	1,547	1%
Appropriations/Expenses					
CENTRAL SERVICES	50,079	51,581	53,128	1,547	3%
TOTAL EXPENSES	50,079	51,581	53,128	1,547	3%
FUND BALANCE	222,136	229,633	229,633	0	0%
TOTAL APPROPRIATIONS/EXPENDITURES AND ENDING FUND BALANCE	272,215	281,214	282,761	1,547	1%

UNDERSTANDING THE FLORIDA EDUCATION SCHOOL FUNDING PROCESS

Florida public schools are financed from local, state, and federal sources. Revenues and expenditures are budgeted in four basic “funds” or groups of accounts. These four funds are the General Fund, the Capital Projects Fund, the Debt Service Fund, and the Special Revenue (Food Service and Federal Projects) Funds. Additionally, special operating funds can be established at the discretion of the local school district. School district budgets are for the fiscal year (July 1 – June 30), although special purpose budgets for federal programs can have a different fiscal year.

The General Fund

SOURCES OF REVENUE FOR DISTRICT’S GENERAL FUND AND OTHER OPERATING FUNDS

The general fund can be used for all lawful expenditures of the district but generally is considered the district’s “operating budget” which includes expenditures for these items.

- Salaries and benefits
- Supplies and materials
- Utilities and energy
- Related day-to-day costs
- Purchased services

Available monies to expend come from these sources:

- State sources and general fund property tax
- Other local sources (i.e., interest income, indirect costs) and beginning fund balances
- Federal sources

Most revenues to Monroe County Schools’ general funds are provided through the Florida Education Finance Program (FEFP). That being said, most of Monroe School Board funding from the FEFP comes from local property taxes (90%). The following outline provides a brief description of revenues for the general fund and other operating expenditures.

FLORIDA EDUCATION PROGRAM FUNDING

In 1973 the Florida Legislature enacted the Florida Education Finance Program (FEFP) and established the state policy on equalized funding to guarantee to each student in the Florida public education system the availability of programs and services appropriate to his or her educational needs that are substantially equal to those available to any similar student notwithstanding geographic differences and varying local economic factors.

To equalize educational opportunities, the FEFP formula recognizes: (1) varying local property tax bases; (2) varying education program costs; (3) varying costs of living; and (4) varying costs for equivalent educational programs due to sparsity and dispersion of the student population.

The key feature of the finance program is to base financial support for education upon the individual student participating in a particular program rather than upon the numbers of teachers or classrooms. FEFP funds are primarily generated by multiplying the number of full-time equivalent students (FTE's) in each of the educational programs by cost factors to obtain weighted FTE's. Weighted FTE's are then multiplied by a base student allocation and by a Comparable Wage Factor to determine the state and local FEFP funds. Program cost factors are determined by the DOE and adopted by the Legislature and represent relative cost differences among the FEFP programs.

The following paragraphs provide background information regarding financial support of education in Florida. The FEFP formula (see previous paragraph) has always been funded with a combination of state revenue and local property taxes. The FY 2026 statewide FEFP formula consists of 46.3% from local property taxes and 53.7% from state taxes.

STATE SOURCES: Funds for state support of school districts are provided primarily by legislative appropriations. The major portion of state support is distributed under the provisions of the FEFP. With the exception of a small amount, which was appropriated from the State School Trust Fund, the FEFP appropriation is funded from the state's General Revenue Fund. While a number of tax sources are deposited in the General Revenue Fund, the predominant source is the sales tax. The 67 school districts will receive \$15.9 billion from the State through the Florida Education Finance Program. School districts receive an additional \$13.7 billion from local property taxes, for a total of \$29.5 billion.

In addition, state funds are appropriated to meet other needs by means of categorical programs and special allocations. These include the Safe Schools, Mental Health Assistance Allocation, Student Transportation and Class Size Reduction among others.

Capital Outlay funds to the districts are provided for in two sections of the Constitution of the State of Florida. Article XII, Section 9(d), of the State Constitution, provides a stated amount to each district annually from proceeds of licensing of motor vehicles. Article XII, Section 9(a)(2), of the State Constitution, provides that school districts may share in the proceeds from gross utilities taxes as provided by legislative allocation.

Racing Commission funds have been made available to each county commission in equal amounts. Many county commissions have shared this revenue with school districts directly or according to legislative acts of local application. These amounts are distributed by the state directly to county governments. The county government distributes the applicable portion to school boards.

LOCAL SUPPORT: Local revenue for school support is derived almost entirely from property taxes. Each of the 67 schools districts in the state is a countywide district.

Each school board participating in the state allocation of funds for current operation of schools must levy the millage set for its required local effort. The Legislature sets an amount as required local effort based on the 2025 certified tax roll provided by the Department of Revenue. The Commissioner of Education certifies the required millage of each district. Local required effort cannot exceed 90 percent of a district's total FEFP entitlement. The Monroe County Schools required local effort millage is 1.0470 for 2025-2026. The RLE is 50% of

the grand total FEFP calculation for Monroe County Schools.

School Boards may set discretionary tax levies of the following types:

- (1) Capital outlay and maintenance: School Boards may levy up to 1.50 mills as prescribed in section 1011.71(2), *Florida Statutes* for new construction and remodeling as set forth in s. 1013.64(3)(b) and (6)(b) without regard to prioritization in that section, sites and site improvement or expansion to new sites, existing sites, auxiliary or ancillary facilities; maintenance, renovation, and repair school plants; school bus purchases, and purchase of new and replacement equipment. The Monroe County School Board will levy 0.6 mills for the specified purposes. Payments for lease-purchase agreements for educational facilities and sites (*pursuant to Section 1003.02(1)(f) or 1013.15(2), Florida Statutes*) are authorized in an amount not to exceed three-fourths the proceeds of the millage levied under this authority. Proceeds may also be used to repay loans established according to Section 1011.14 and 1011.15, *Florida Statutes*, used for these authorized purposes; repayment of costs directly related to complying with state and federal environmental statutes; regulations governing school facilities; and payment of costs of leasing relocatable educational facilities for up to three years. (Violation of these expenditure provisions results in an equal reduction of FEFP funds in the year following audit citation).
- (2) Current operation. The current discretionary operating millage for 2025-2026 is 0.748 mills. This is the maximum amount of discretionary millage the Board can approve without getting voter approval in a referendum.

Qualified electors may vote an additional millage levy for operation and capital outlay purposes for a period not to exceed four years, in addition to the levies set by the Board. The Monroe County School Board levies a voted half mill for operations. On August 28, 2018, the electors of the District approved an additional voted millage of up to .0625 mill for School Safety and Security to augment insufficient State funding. Due to changes in Florida Statute, the District had a referendum on the ballot for the August 23rd, 2022 elections which combined the 0.500 mill for operations and the 0.0625 mill for safety and security, and asked the voters to continue this funding for another 4 years. As a result, the Board will levy an additional .05 mill to make up the difference between actual cost to fund the mandate and State funding provided. The operational 0.5625 mill was placed on the ballot again for renewal on November 5, 2024, and was passed by the voters with approximately 82% of the electorate voting for the renewal.

Tax levies for debt service are in addition to the levies for current operation but are limited by State Board of Education Rule to 6 mills and 20 years duration except with specific State Board approval. The amount of the school bond issue, together with other school bonds outstanding against the district, cannot exceed 10% of the nonexempt assessed valuation of the district without specific State Board Approval. The Monroe County School Board does not levy any millage for debt service. (*Sections 1011.73 – 1010.46, Florida Statutes; Rule 6A-1.037, Florida Administrative Code*).

Budgeted revenue from local taxes and local required effort are based on applying millage levies of no less than 96 percent of the nonexempt assessed valuation of property for school purposes.

Board adoption of millage levies is governed by the advertising and public meeting requirements of *Chapter 200, Florida Statutes (Truth-In-Millage)* and Florida Statute 1011.03.

Developmental research schools (lab schools) at state universities are funded as special school districts. Since these districts have no taxing authority, the state provides the same dollar amount per student as is generated for district students by the tax base of the district in which the lab school is located. Local required effort is not deducted from the FEFP calculation and the amount, which would have been raised by the discretionary levy of 0.748 mills, is added to each school's FEFP allocation.

FEDERAL SUPPORT: The State Board of Education may approve plans for cooperating with the Federal government in carrying out any phase of the educational program in which it finds cooperation desirable and must provide for the proper administration of funds apportioned to the State from Federal appropriations. The State Board is responsible for prescribing rules covering contracts or agreements made with Federal agencies.

The Commissioner is responsible for recommending ways of cooperating with the Federal government on any phase of the educational program in which cooperation is desirable. The Commissioner recommends policies for administering funds appropriated from Federal sources to the state for any educational purpose, and provides for the execution of plans and policies approved by the State Board.

School Districts receive funds from the federal government directly and through the state as an administering agency. School districts may receive federal funds from various agencies such as the Department of Agriculture, the Department of Education and the Department of Health and Human Services. Examples of Federal support include but are not limited to the following:

- Head Start
- Individual with Disabilities Education Act – Grants to States and Preschool Grants
- National School Lunch and School Breakfast Programs
- Education Consolidation and Improvement Act
- Adult Education Acts
- Elementary and Secondary Education Act, Title I

Description of State Distribution

FLORIDA EDUCATION FINANCE PROGRAM (FEFP)

LEGAL AUTHORIZATION - Section 1011, *Florida Statutes*

REQUIREMENTS FOR PARTICIPATION - Each district which participates in the state appropriations for the Florida Education Finance Program (FEFP) shall provide evidence of its effort to maintain an adequate school program throughout the district and shall meet at least the following requirements.

- (1) Maintain adequate and accurate records, including a system of internal accounts for individual schools, and file with the Department of Education, in correct and proper form on or before the date due as fixed by law or rule, each annual or periodic report that is required by rules of the State Board of Education.
- (2) Operate all schools for a term of at least 180 actual teaching days or the equivalent on an hourly basis. Upon written application, the State Board may prescribe procedures for altering this requirement.
- (3) Adopt rules relating to the appointment, promotion, transfer, suspension, and dismissal of personnel.
- (4) Expend funds for salaries in accordance with a salary schedule or schedules adopted by the School Board in accordance with the provisions of the laws and rules of the State Board. Expenditures for salaries of instructional personnel must include compensation based on employee performance demonstrated under S.1012.34.
- (5) Observe fully at all times law and rules of the State Board relating to the preparation, adoption, and execution of budgets for district school boards.
- (6) Make the minimum financial effort required for the support of the FEFP as prescribed in the current year's General Appropriations Act.
- (7) Maintain a system of planning and evaluation as required by law.
- (8) Comply with the minimum classroom expenditure requirements and associated reporting pursuant to S.1011.64.

For a more detailed description of how dollars flow to Florida school districts click on the link to the Florida Department of Education Office of Funding and Financial Reporting Funding for Florida School Districts document: <http://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf>

FEFP Calculations

The FEFP is calculated five times for each year's appropriation. These calculations are as follows:

- (1)First Calculation - This calculation is completed immediately after the annual legislative session. Districts' allocations for July are distributed on this calculation. This calculation was published June 13, 2025 for FY 2026.
- (2)Second Calculation - This calculation is made upon receipt of the certified tax roll from the Department of Revenue as provided for in Section 1011.62, *Florida Statutes*. Districts' allocations for August through November are distributed using this calculation. This calculation was published July 18, 2025 for FY 2026.
- (3)Third Calculation - This calculation is made upon receipt of the districts' October FTE surveys reported in November. District allocations for December through March are distributed using this calculation. (Districts' current year July and October and prior year June FTE are summed and a February estimate is made based on previous year's trend of February and October surveys). This calculation will be published in January 2026 for FY 2026.
- (4)Fourth Calculation - This calculation is made upon receipt of the districts' actual February FTE surveys and estimated June FTE surveys reported in March. District allocations for April through June are distributed using this calculation. This calculation will be published in May 2026 for FY 2026.
- (5)Final Calculation - This calculation is made upon receipt of the districts' actual June FTE survey, usually reported in July. Prior year adjustments in the following fiscal year are made, based on a comparison of this final calculation to the Fourth calculation. This calculation is typically published in October or November of subsequent fiscal year.

Other Local Revenue and Beginning Fund Balance

School districts receive revenues from these local sources:

- ▶ Ad Valorem property taxes
- ▶ Revenues paid to the district for tuition and student charges
- ▶ Investment earnings
- ▶ Any other lawful revenue-raising activities

Monies not expended in any budget year at the district level are allowed to be carried forward to the subsequent budget year as a beginning fund balance.

STATE REVENUE SOURCES

Financial operations of the State of Florida covering all receipts and expenditures are maintained through the use of three funds - the General Revenue Fund, Trust Funds, and the Working Capital Fund.

Major sources of tax revenues to the General Revenue Fund are the sales and use tax, corporate income tax, documentary stamp tax, insurance premium tax, highway safety fees, beverage tax, service charges, corporate filing fees and other taxes and fees.

Gross Receipt Tax

All gross receipts utilities tax collections are credited to the Public Education Capital Outlay and Debt Service Trust Fund.

Lottery

In November 1986, the voters of the State of Florida approved a constitutional amendment, which allows State operated lotteries. Section 15, Article X of the Florida Constitution provides for State lotteries, with the proceeds being dedicated exclusively to education. The 1987 Legislature passed Chapter 24, *Florida Statutes*, creating the Department of Lottery to operate the State Lottery and setting forth the allocation of the revenues. Of the revenues generated by the Lottery, at least 50% is to be returned to the public as prizes; at least 39% is to be deposited in the Educational Enhancement Trust fund (for public education); and no more than 11% can be spent on the administrative cost of operating the lottery.

The lottery is Florida's second largest source of state income, but its susceptibility to economic fluctuations makes it an unstable revenue source.

TAX INFORMATION

- ▶ Tax Roll Data
- ▶ Tax Millage Rates
- ▶ Roll Back Rates
- ▶ Local Tax Dollars

Ad valorem property taxes are the largest and most critical single source of local revenue to the school district. Each year the School Board is required to assess its educational requirements and needs. Property tax millage is levied for the general operating fund, for the capital projects and to retire debt service. The following pages represent the School Board millages required to run the school district; the technical “legally required” millage rollback calculation which causes most of the confusion with citizens; and what each of the school district millages generate in actual dollars for the operations.

MILLAGE CALCULATION

Explanation of Roll Back Rate

The “Roll Back Rate” is found in *Florida Statutes*, Chapter 200. The method of calculation is determined by the Department of Revenue. **The “roll back rate” does not include any Debt Service millage effects.**

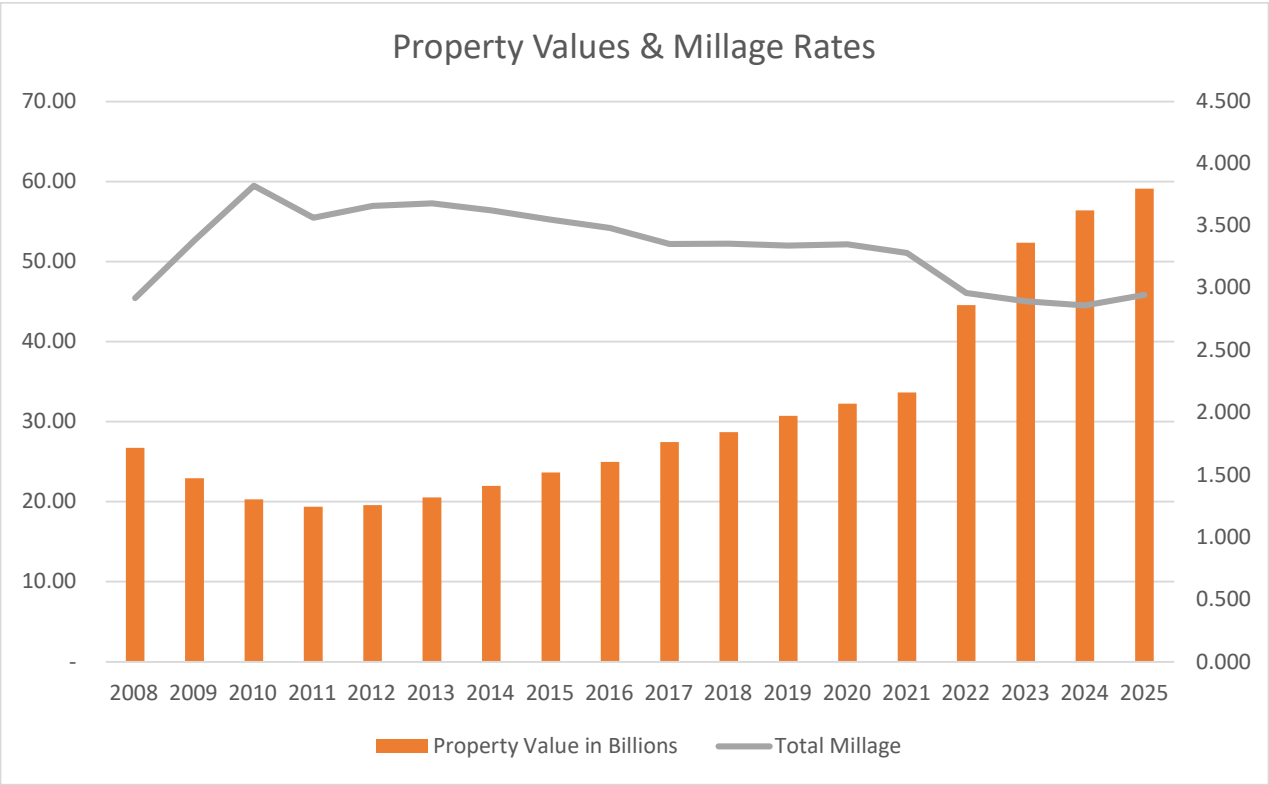
Property taxes are based on a unit called a “mill”. A mill is the rate used to calculate taxes based upon assessed property value. One mill is equal to \$1.00 per \$1,000 of assessed property value.

The “roll back rate” is the millage rate ON THE NEW TAX ROLL that will generate the same total dollars raised in the prior year. The 2025-2026 millage is 2.9470 mills, which potentially would generate \$174.04 million (100%). This is used to determine the State and local “roll back rate” for 2024-2025 of 2.7453 mills. The roll back rate generates \$161.5 million using this year’s adjusted taxable value. The current year (2026) adopted millage of 2.9470 mills is 7.35% more than the roll back rate of 2.7453 mills. This means the school district has a tax increase for fiscal year ending June 30, 2026.

The **TOTAL adopted fiscal year 2025-26 millage rate** of 2.9470 mills increased by 0.0830 mills or 2.90% (compared to the 2024-25 millage of 2.8640). The millage increase is due to the increase of local capital improvement millage levy from 0.5 to 0.6.

The above calculations are based on the tax roll as estimated by the Property Appraiser on the “Certification of School Taxable Value” (DR-420S) on June 30, 2025 and on Required Local Effort as calculated by the Florida Department of Education.

Included below is a chart that demonstrates the relationship between property values and millage rates.



School Board of Monroe County
Millage Levy Information
FY 2026

	2025/26	2024/25	Increase / (Decrease)	% Increase / (% Decrease)
Operating Fund				
Required Local Effort	1.0470	1.0620	(0.0150)	-1.41%
Prior Year Adjustment For Value Reduction	0.0020	0.0040	(0.0020)	-50.00%
Basic Discretionary	0.7480	0.7480	0.0000	0.00%
Additional Voted Half-mill	0.5000	0.5000	0.0000	0.00%
Additional Voted Safety and Security	0.0500	0.0500	0.0000	0.00%
Capital Outlay Fund	0.6000	0.5000	0.1000	20.00%
Total Millage	2.9470	2.8640	0.0830	2.90%

The final millage rate for FY 2025-26 is 2.90% higher than the millage rate levied last year. The Required Local Effort (RLE) which is mandated by statute has been decreased due to an increase in property values. The School Board must levy the RLE to receive State funding in the amount of \$19,374,610.

The amount of school tax on a home valued at \$514,500 allowing for the maximum increase in valuation on a home valued at \$500,000 in the previous year. (\$489,500 after homestead exemption) will be \$1,442.56 this year as compared to \$1,408.26 last year. This represents an increase of \$82.16, or a 6.04% increase. The school tax on a home with a maximum increase in valuation and no homestead exemption would be \$1,620.85, which represents an increase of \$188.85, or a 13.19% increase.

For homesteaded properties, the maximum increase in valuation is limited to a 2.9% increase pursuant to the "Save Our Homes" amendment. A homesteaded homeowner will see a slight increase in their upcoming property tax bill.

The overall assessed property values increased by 4.71% in Monroe County for the 2025 tax year.

Of course, each taxpayers' situation is different and may not yield the same results as averages were used in this comparison.

Please return completed form to:
Florida Department of Education
Office of Funding & Financial Reporting
325 West Gaines Street, Room 814
Tallahassee, Florida 32399-0400
Or email to: OFFRSubmissions@fldoe.org

**FLORIDA DEPARTMENT OF EDUCATION
RESOLUTION DETERMINING
REVENUES AND MILLAGES LEVIED**

RESOLUTION OF THE DISTRICT SCHOOL BOARD OF MONROE COUNTY, FLORIDA,
DETERMINING THE AMOUNT OF REVENUES TO BE PRODUCED AND THE MILLAGE TO BE
LEVIED FOR THE GENERAL FUND, FOR THE DISTRICT LOCAL CAPITAL IMPROVEMENT FUND
AND FOR DISTRICT DEBT SERVICE FUNDS FOR THE FISCAL YEAR BEGINNING JULY 1, 2025,
AND ENDING JUNE 30, 2026.

WHEREAS, section 1011.04, Florida Statutes (F.S.), requires that, upon receipt of the certificate of the property appraiser giving the assessed valuation of the county and of each of the special tax school districts, the school board shall determine, by resolution, the amounts necessary to be raised for current operating purposes and for debt service funds and the millage to be levied for each such fund, including the voted millage; and

WHEREAS, s. 1011.71, F.S., provides for the amounts necessary to be raised for local capital improvement outlay and the millage to be levied; and

WHEREAS, the certificate of the property appraiser has been received;

THEREFORE, BE IT RESOLVED by the district school board that the amounts necessary to be raised, as shown by the officially adopted budget, and the millages necessary to be levied for each school fund of the district for the fiscal year are as follows:

1. DISTRICT SCHOOL TAX (nonvoted levy)

a) Certified taxable value	b) Description of levy	c) Amount to be raised	d) Millage levy
\$ <u>59,055,270,025</u>	Required Local Effort	\$ <u>59,357,634</u>	<u>1.0470</u> mills s. 1011.62(4), F.S.
	Prior-Period Funding Adjustment Millage	\$ <u>113,387</u>	<u>0.0020</u> mills s. 1011.62(4)(c), F.S.
	Total Required Millage	\$ <u>59,471,021</u>	<u>1.0490</u> mills

2. DISTRICT SCHOOL TAX DISCRETIONARY MILLAGE (nonvoted levy)

a) Certified taxable value	b) Description of levy	c) Amount to be raised	d) Millage levy
\$ <u>59,055,270,025</u>	Discretionary Operating	\$ <u>42,406,409</u>	<u>0.7480</u> mills s. 1011.71(1), F.S.

3. DISTRICT SCHOOL TAX ADDITIONAL MILLAGE (voted levy)

a) Certified taxable value	b) Description of levy	c) Amount to be raised	d) Millage levy
\$ <u>59,055,270,025</u>	Additional Operating	\$ <u>31,181,183</u>	<u>0.5500</u> mills ss. 1011.71(9) and 1011.73(2), F.S.
	Additional Capital Improvement	\$ <u>0</u>	<u>0</u> mills s. 1011.73(1), F.S.

4. DISTRICT LOCAL CAPITAL IMPROVEMENT TAX (nonvoted levy)

a) Certified taxable value	b) Description of levy	c) Amount to be raised	d) Millage levy
\$ <u>59,055,270,025</u>	Local Capital Improvement	\$ <u>34,015,836</u>	<u>0.6000</u> mills s. 1011.71(2), F.S.
	Discretionary Capital Improvement	\$ <u>0</u>	<u> </u> mills s. 1011.71(3), F.S.

5. DISTRICT DEBT SERVICE TAX (voted levy)

a) Certified taxable value	b) Description of levy	c) Amount to be raised	d) Millage levy
\$ _____	_____	\$ _____	_____ mills s. 1010.40, F.S.
	_____	\$ _____	_____ mills s. 1011.74, F.S.
	_____	\$ _____	_____ mills

6. THE TOTAL MILLAGE RATE TO BE LEVIED ☒ EXCEEDS ☐ IS LESS THAN THE ROLLED-BACK RATE COMPUTED PURSUANT TO S. 200.065(1), F.S., BY 7.35 PERCENT.

STATE OF FLORIDA

COUNTY OF MONROE

I, Edward C. Tierney, superintendent of schools and ex-officio secretary of the District School Board of Monroe County, Florida, do hereby certify that the above is a true and complete copy of a resolution passed and adopted by the District School Board of Monroe County, Florida, on September 9, 2025.

Signature of District School Superintendent

Date of Signature

Note: Copies of this resolution shall be submitted to the Florida Department of Education at OFFRSubmissions@fldoe.org, or Florida Department of Education, School Business Services, Office of Funding and Financial Reporting, 325 West Gaines Street, Room 814, Tallahassee, Florida 32399-0400; county tax collector; and county property appraiser.

Resolution Number 2025-004
Adoption of Final Budget

A RESOLUTION OF THE MONROE COUNTY SCHOOL BOARD ADOPTING THE FINAL BUDGET FOR FISCAL YEAR 2025-2026.

WHEREAS, the School Board of Monroe County, Florida, hereby pursuant to Chapters 200 and 1011, Florida Statutes, approves final millage rates and final budget for the fiscal year July 1, 2025 to June 30, 2026; and

WHEREAS, the Monroe County School Board set forth the appropriations and revenue estimate for the budget for fiscal year 2025-2026.

WHEREAS, at the public hearing and in full compliance with Chapter 200, Florida Statutes, the Monroe County School Board adopted the final millage rates and the budget in the amount of \$320,655,179 for fiscal year 2025-2026.

NOW THEREFORE, BE IT RESOLVED:

That the attached budget of the Monroe County School Board, including the millage rates, is adopted by the School Board of Monroe County as a final budget for the categories indicated for the fiscal year July 1, 2025 to June 30, 2026.

Chairman